

FEDERAL BUREAU OF INVESTIGATION  
FOI/PA  
DELETED PAGE INFORMATION SHEET  
FOI/PA# 1382940-0

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FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 04/28/2003

To: Memphis

From: Memphis

Squad 3

Contact: SA [redacted]

Ext.: 9512

b6  
b7C

Approved By: [redacted]

Drafted By: [redacted]

Case ID #: 194B-ME-NEW

Title: STATE REPRESENTATIVE LOIS DEBERRY;  
STATE REPRESENTATIVE ROSCOE DIXON  
ANTHONY TATE;  
BERRY MYERS;  
CONTRACT FRAUD

Synopsis: To document investigative efforts to date and recommend the opening of a new 194B investigation.

Details: For information, writer is currently the case agent on FBI Memphis investigation 194B-ME-55995. The investigation in , 194B-ME-55995 targets numerous Memphis area public elected officials. One aspect of the investigation involves contract fraud which occurred at the Juvenile Court Clerk's Office. In February 2003 Darrell Catron plead guilty and it came out in court that he was kicking money back on contracts to public officials.

Writer has developed FBI source [redacted] who admitted

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04A  
194B TO  
SA [redacted]  
SA [redacted] CO-CASE AGENT  
WCUW 4/28/03  
07- CPOL, FAG

090 PAW 06. EC

1,2,3

To: Memphis From: Memphis  
Re: 194B-ME-NEW, 04/28/2003

[redacted]

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On [redacted] during a recorded conversation,  
indicated to [redacted] that [redacted]

[redacted]

[redacted]

[redacted] additionally stated that [redacted]

[redacted]

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[redacted] indicated that he and [redacted]

[redacted]

Writer was aware that [redacted] social security  
account number [redacted] residing at [redacted]  
[redacted] is a partial owner of Memphis  
First Community Bank. Memphis First Community Bank is a minority  
startup bank located on Elvis Presley Boulevard, Memphis,  
Tennessee. While at the Juvenile Court Clerk's Office, [redacted]  
played a substantial role in transferring 1.2 million dollars  
worth of funds maintained by the Juvenile Court Clerk's Office,  
to Memphis First Community Bank from First Tennessee Bank.

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State Representative Lois DeBerry, black female, social  
security account number [redacted] date of birth [redacted]  
resides at [redacted] additionally  
she has a residence in [redacted]

To: Memphis From: Memphis  
Re: 194B-ME-NEW, 04/28/2003

On [redacted] conducted a consensually monitored  
conversation with [redacted] advised that [redacted]

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[redacted]  
[redacted] State Representative Roscoe Dixon, black male, DOB  
[redacted] SSAN [redacted]

Based on the aforementioned information, writer  
recommends the opening of a new 194B investigation.

♦♦



U.S. Department of Justice

Federal Bureau of Investigation

In Reply, Please Refer to  
File No.

Memphis, Tennessee 38120-2107  
May 15, 2003

STATE REPRESENTATIVE LOIS DEBERRY;  
STATE REPRESENTATIVE ROSCOE DIXON;  
ANTHONY TATE; BERRY MYERS;  
CONTRACT FRAUD

[redacted] FBI Memphis is currently operating Memphis source [redacted]  
[redacted] On [redacted] recorded conversations occurred  
between [redacted]

[redacted]

This information was provided to Assistant United  
States Attorney [redacted]

[redacted]

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194B-ME-56290 920-2  
A WNW/KR  
090 PAW 07. LHA

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 05/15/2003

To: Criminal Investigative

Attn: Public Corruption Unit

From: Memphis

Squad 3

Contact: SA

Approved By:

Drafted By:

paw/bab

Case ID #: 194B-ME-56290

Title: STATE REPRESENTATIVE LOIS DEBERRY;  
STATE REPRESENTATIVE ROSCOE DIXON;  
ANTHONY TATE;  
BERRY MYERS;  
CONTRACT FRAUD

Synopsis: To document the opening of a new public corruption investigation in Memphis, Tennessee, and provide an original and two copies of an LHM.

Enclosure(s): Enclosed for Criminal Investigative are the original and two copies of an LHM.

Details: For information, FBI Memphis has developed source, [redacted]  
[redacted] On [redacted] recorded conversations occurred  
between [redacted] indicated that he was

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090 paw 08.EC

To: Criminal Investigative From: Memphis  
Re: 194B-ME-NEW, 05/15/2003

LEAD(s):

Set Lead 1: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

Read and clear.

♦♦

## Complaint Form

NOTE: Hand/print names legibly; handwriting satisfactory for remainder.

Indices: ☒ Negative ☐ See below*re Complainant*

Subject's name and aliases

State Senator John Ford,  
State Representative  
Lois DeBerry, et. al.

Character of case

Public Corruption

Complainant ☐ Protect Source

Complaint received

☒ Personal ☐ Telephonic Date 04/22/2003 Time 2:10 pm

Address of Subject

Complainant's address and telephone number

Complainant's DOB

Sex

Male

Subject's Description	Race	<input type="checkbox"/> Male	Height	Hair	Build	Birth date and birth place
	Age	<input type="checkbox"/> Female	Weight	Eyes	Complexion	Social Security Number
	Scars, marks and other data					

Employer

Address

Telephone

Vehicle Description

Facts of Complaint

On this date, the above walk-in complainant provided the attached documents, alleging corruption on the part of the noted state representatives. Complainant stated the facts as outlined represent a clear violation of Tennessee state law, and wished to have the FBI investigate and pursue prosecution of these representatives.

Complainant stated he was referred to this office by the U.S. Attorney's office based on a telephone call. Complainant intended to bring this complaint to TBI and the District Attorney's Office as well. Complainant stated he "will not stop" until the above representatives are prosecuted.

SA [redacted]

*(Please review & place in your newly opened case on DeBerry.)*

SA Jordan

(Complaint received by)

Do not write in this space.

Forward to 920-  
194B-ME-562904  
WCH/KR  
5-16-03

BLOCK STAMP

WCH/KR 5/28/03  
TO SQ3 NW 4P403

112dlj03.271

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FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 07/02/2003

To: Criminal Investigative

Attn: Public Corruption Unit (PCU)  
SSA [redacted] Room 3149

From: Memphis

Squad 3

Contact: SA [redacted]

Approved By: [redacted]

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b7C

Drafted By: [redacted] pjs

Case ID #: 194B-ME-56920 (Pending) - 5

Title: STATE REPRESENTATIVE LOIS DEBERRY;  
STATE REPRESENTATIVE ROSCOE DIXON;  
STATE REPRESENTATIVE KATHERINE INEZ BOWERS;  
BARRY MYERS;  
PUBLIC CORRUPTION - CONTRACT FRAUD

Synopsis: To request PCU approval to make bribe payments to three Tennessee State Representatives.

Details: For information of FBIHQ, captioned matter is a recently opened investigation which stemmed from another Memphis Division Public Corruption investigation, file number 194B-ME-55995 wherein numerous Memphis Public officials are targets. One aspect of 194B-ME-55995 focuses on contract fraud which occurred at the Juvenile Court Clerk's Office (JCCO). In February, 2003, [redacted] of the JCCO pled guilty to contract fraud and indicated he was kicking money back to public officials for certain county contracts.

In the furtherance of 194B-ME-55995, SA [redacted] opened an FBI Cooperating Witness (CW), [redacted] who [redacted]

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[redacted]  
[redacted]  
[redacted]  
[redacted]

Approved  
[redacted]  
7/9/03

WCCW 7/3/03  
1831-03.EC

To: Criminal Investigative From: Memphis  
Re: 194B-ME-56920, 07/02/2003


[REDACTED] is a good friend and former campaign manager for State Representative Roscoe Dixon. [REDACTED] during a recorded conversation, indicated that [REDACTED]

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<p>             1. <b>Identify the problem</b>              2. <b>Define the problem</b>              3. <b>Identify the causes</b>              4. <b>Identify the effects</b>              5. <b>Identify the stakeholders</b>              6. <b>Identify the resources</b>              7. <b>Identify the constraints</b>              8. <b>Identify the risks</b>              9. <b>Identify the opportunities</b>              10. <b>Identify the solutions</b>              11. <b>Identify the implementation plan</b>              12. <b>Identify the evaluation plan</b>              13. <b>Identify the monitoring plan</b>              14. <b>Identify the reporting plan</b>              15. <b>Identify the communication plan</b>              16. <b>Identify the documentation plan</b>              17. <b>Identify the training plan</b>              18. <b>Identify the support plan</b>              19. <b>Identify the maintenance plan</b>              20. <b>Identify the upgrade plan</b>              21. <b>Identify the backup plan</b>              22. <b>Identify the disaster recovery plan</b>              23. <b>Identify the security plan</b>              24. <b>Identify the privacy plan</b>              25. <b>Identify the accessibility plan</b>              26. <b>Identify the sustainability plan</b>              27. <b>Identify the ethical plan</b>              28. <b>Identify the legal plan</b>              29. <b>Identify the financial plan</b>              30. <b>Identify the human resources plan</b>              31. <b>Identify the information technology plan</b>              32. <b>Identify the marketing plan</b>              33. <b>Identify the sales plan</b>              34. <b>Identify the customer service plan</b>              35. <b>Identify the product development plan</b>              36. <b>Identify the research and development plan</b>              37. <b>Identify the innovation plan</b>              38. <b>Identify the intellectual property plan</b>              39. <b>Identify the patent plan</b>              40. <b>Identify the trademark plan</b>              41. <b>Identify the copyright plan</b>              42. <b>Identify the trade secret plan</b>              43. <b>Identify the confidentiality plan</b>              44. <b>Identify the non-disclosure plan</b>              45. <b>Identify the license plan</b>              46. <b>Identify the partnership plan</b>              47. <b>Identify the joint venture plan</b>              48. <b>Identify the acquisition plan</b>              49. <b>Identify the merger plan</b>              50. <b>Identify the divestiture plan</b>              51. <b>Identify the spin-off plan</b>              52. <b>Identify the recapitalization plan</b>              53. <b>Identify the leveraged buyout plan</b>              54. <b>Identify the management buyout plan</b>              55. <b>Identify the private equity plan</b>              56. <b>Identify the venture capital plan</b>              57. <b>Identify the angel investor plan</b>              58. <b>Identify the crowdfunding plan</b>              59. <b>Identify the initial public offering plan</b>              60. <b>Identify the secondary offering plan</b>              61. <b>Identify the debt offering plan</b>              62. <b>Identify the equity offering plan</b>              63. <b>Identify the convertible bond plan</b>              64. <b>Identify the preferred stock plan</b>              65. <b>Identify the common stock plan</b>              66. <b>Identify the stock option plan</b>              67. <b>Identify the restricted stock plan</b>              68. <b>Identify the employee stock purchase plan</b>              69. <b>Identify the executive stock option plan</b>              70. <b>Identify the executive restricted stock plan</b>              71. <b>Identify the executive stock purchase plan</b>              72. <b>Identify the executive stock option plan</b>              73. <b>Identify the executive restricted stock plan</b>              74. <b>Identify the executive stock purchase plan</b>              75. <b>Identify the executive stock option plan</b>              76. <b>Identify the executive restricted stock plan</b>              77. <b>Identify the executive stock purchase plan</b>              78. <b>Identify the executive stock option plan</b>              79. <b>Identify the executive restricted stock plan</b>              80. <b>Identify the executive stock purchase plan</b>              81. <b>Identify the executive stock option plan</b>              82. <b>Identify the executive restricted stock plan</b>              83. <b>Identify the executive stock purchase plan</b>              84. <b>Identify the executive stock option plan</b>              85. <b>Identify the executive restricted stock plan</b>              86. <b>Identify the executive stock purchase plan</b>              87. <b>Identify the executive stock option plan</b>              88. <b>Identify the executive restricted stock plan</b>              89. <b>Identify the executive stock purchase plan</b>              90. <b>Identify the executive stock option plan</b>              91. <b>Identify the executive restricted stock plan</b>              92. <b>Identify the executive stock purchase plan</b>              93. <b>Identify the executive stock option plan</b>              94. <b>Identify the executive restricted stock plan</b>              95. <b>Identify the executive stock purchase plan</b>              96. <b>Identify the executive stock option plan</b>              97. <b>Identify the executive restricted stock plan</b>              98. <b>Identify the executive stock purchase plan</b>              99. <b>Identify the executive stock option plan</b>              100. <b>Identify the executive restricted stock plan</b> </p>	
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On [redacted] indicated to [redacted] that he

[illegible]

--	--

[redacted] was aware of [redacted] role as a

[illegible]

\_\_\_\_\_

The Memphis Division has briefed the United States Attorney's Office for the Western District of Tennessee to include United States Attorney Terry Harris regarding this

To: Criminal Investigative From: Memphis  
Re: 194B-ME-56920, 07/02/2003

matter. The United States Attorney's Office is supportive of making bribe payments to captioned State Representatives in the furtherance of this matter. [REDACTED]

[REDACTED]

[REDACTED]

Debriefings of [REDACTED] along with recorded conversations with [REDACTED] indicate it is [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

Accordingly, the Memphis Division requests approval for the [REDACTED]

[REDACTED]

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To: Criminal Investigative From: Memphis  
Re: 194B-ME-56920, 07/02/2003

LEAD(s) :

Set Lead 1: (Action)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

See "Details" Section for Lead specifics.

♦♦

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 07/08/2003

To: Memphis

Attn: SSA [REDACTED]

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From: Criminal Investigative  
Integrity in Government/Civil Rights Section,  
Public Corruption/Governmental Fraud Unit  
Contact: SSA [REDACTED]

Approved By: [REDACTED] 

Drafted By: [REDACTED]

Case ID #: 194B-ME-56920 (Pending)

Title: STATE REPRESENTATIVE LOIS DEBERRY;  
STATE REPRESENTATIVE ROSCOE DIXON;  
STATE REPRESENTATIVE KATHERINE INEZ BOWERS;  
BARRY MYERS;  
PUBLIC CORRUPTION - CONTRACT FRAUD


Synopsis: To advise of FBIHQ approval for bribe payments in  
captioned investigation.

Details: On 07/08/2003, Deputy Assistant Director (DAD),  
Criminal Investigative Division, approved [REDACTED]

[REDACTED]

Questions regarding this authority should be directed  
to SSA [REDACTED]

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[REDACTED] 

UPLOADED  
BY LHP

ON

7/23/03

194B-ME-56920-6

WCE

7/25/03

To: Memphis From Criminal Investigative  
Re: 194B-ME-56920, 07/08/2003

LEAD(s):

Set Lead 1:

MEMPHIS

AT MEMPHIS, TN

For information and appropriate action.

♦♦

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 06/25/2003

On [redacted] writer spoke with an Individual, who is in a position to testify. After being advised of the identity of the interviewing Agent, the Individual provided the following information:

This Individual advised that he/she had made a consensually monitored recording with [redacted] indicated to the Individual that [redacted]

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The Individual advised that [redacted] did not realize that [redacted]

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Around June 23, 2003, writer telephonically contacted Individual and Individual advised he had spoken with [redacted] who advised he wanted Individual to be the lead lobbyist, that [redacted] was hired but [redacted] did not care to deal with him.

INF. COORD.                     Investigation on 06/21/2003 at Memphis, Tennessee (telephonically)File # 194B-ME-56920, [redacted] Date dictated 06/23/2003by SA [redacted] erd *[Signature]*b3  
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FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 07/09/2003

To: Memphis

From: Memphis

Squad 3

Contact: SA [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

Case ID #: 194B-ME-56920 — 8

Title: STATE REPRESENTATIVE ROSCOE DIXON;  
ET AL;  
CSLPO

Synopsis: To request [REDACTED]

Details: [REDACTED]

♦♦

OK  
A/PSP  
7/10/03

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## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 07/17/2003

On [redacted] the undersigned Agent and Tennessee Bureau of Investigation (TBI) Special Agent (SA) [redacted] met with an Individual who is in a position to testify.

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The Individual [redacted]

The individual was also provided with a separate audio recorder and a audio/video combination recording device to record a meeting on this date between the Individual, [redacted] The Individual thereafter proceeded to [redacted] located at [redacted]

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The Individual returned the audio and audio/video equipment he/she was previously provided to the undersigned Agent. The undersigned Agent thereafter transported the recording equipment to the FBI Memphis Office. The audio recorder was placed in a FD-504b Chain of Custody-ELSUR Evidence Envelope and submitted as evidence to the ELSUR evidence custodian. The audio/video

Investigation on 07/11/03 at Memphis, TennesseeINF. COORD.File # 194B-ME-56920Date dictated 07/15/03by SA [redacted]b3  
b6  
b7C  
b7D  
b7E*wcw 7/21/03*

194B-ME-56920; [REDACTED]

b3  
b7D  
b7E

Continuation of FD-302 of \_\_\_\_\_, On 07/11/03, Page 2

recording device was locked and secured, and maintained by the undersigned Agent.

[REDACTED]

b6  
b7C  
b7D

The undersigned Agent discussed the above with Assistant United States Attorney (AUSA) [REDACTED] Western District of Tennessee. AUSA [REDACTED] advised that any audio/video recordings obtained from [REDACTED]

[REDACTED]

b5  
b6  
b7C  
b7D  
b7E

The undersigned Agent discussed this matter with Supervisory SA (SSA) [REDACTED] who is familiar this investigation. SSA [REDACTED] advised he would request SA [REDACTED] to handle the redaction of said recording.

b6  
b7C

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 07/18/2003

At the request of Assistant United States Attorney (AUSA) [redacted] Western District of Tennessee, on July 14, 2003 SA [redacted] reviewed an original video recording containing conversations involving an Individual who is in a position to testify. [redacted] The conversations occurred on [redacted] SA [redacted] was instructed to review the entire video and to note any instances where conversations by [redacted] [redacted] During the review of the video tape SA [redacted] made notes of those instances. These notes have been placed in the 1A section of the case file.

b5  
b6  
b7C  
b7D

On [redacted] using the notes from the previous day's review, SA [redacted] created a redacted copy of the original video recording which only contains conversations in which the [redacted] [redacted] The redacted copy, along with the original video was subsequently turned over to SA [redacted]

Investigation on 7/14/03 at Memphis, TennesseeFile # 194B-ME-56920; [redacted] Date dictated 7/18/03by SA [redacted]:rer *[signature]*INF. COORD. *[signature]*b3  
b6  
b7C  
b7D  
b7E*WCCW 7/21/03*

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 06/24/2003

On [ ] writer met with an Individual, who is in a position to testify. Individual provided the following information:

Individual advised that he/she had spoken with [ ]

[ ]

[ ]

[ ] stated that [ ] is currently working with

[ ]

[ ]

b6  
b7C  
b7D

**INF. COORD.**

06/12/2003 . Memphis, Tennessee

Investigation on

194B-ME-55995, 194B-ME-56920, - 11

File #

Date dictated 06/12/2003

by SA [ ] erd

b3  
b6  
b7C  
b7D  
b7E

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 05/27/2003

An individual, who is in a position to testify, provided the following information:

Also present during the interview was Tennessee Bureau of Investigation (TBI) Special Agent (SA) [REDACTED]

b6  
b7C

Individual advised the Tennessee Lottery Legislation should be signed today (May 22, 2003). Individual believes the goal of the Tennessee State Legislator is to have the lottery up and running by December, 2003. After the lottery legislation is approved, the next step will be for Governor Phil Bredesen to appoint seven to nine individuals to a board that will operate the lottery on behalf of the state. Included on this board, in addition to the other appointees will be two Ad Hoc members. The Ad Hoc members will be the Tennessee State Comptroller and the Director of Finance. The Ad Hoc members will be the eyes and the ears of the Governor.

Individual stated one of the holdups in working out the lottery legislation was the legislators wanted to be able to appoint members to the lottery board. Ultimately, the legislators lost this fight and control to appoint members to the lottery board was given to the Governor. Individual believes the final arrangement agreed upon by the legislators and Governor is as follows: The Governor will appoint a majority of the members to the lottery board and the Lieutenant Governor, Speaker, and one legislator, possibly Steve Cohen, the Lottery's sponsor, will get to appoint one or two board members.

Once the lottery board is in place, which individual believes will happen by August 2003, they will be responsible for running the Tennessee Lottery, meaning they will oversee every aspect of the lottery's operation from start to finish. The Board will hire all vendors, rent office space in major cities throughout Tennessee, contract with public relations' firms to advertise the lottery, and make any and all financial decisions related to the lottery's operation in Tennessee. Initially, state funds will be used to get the lottery up and running, which Individual believes will be paid back to the state by the Board after the lottery begins generating income.

5  
INF. COORD.                     Investigation on 05/22/2003 at Memphis, TNFile # [REDACTED] ✓ 194B-ME-56920 - 12 Date dictated 05/22/2003by SA [REDACTED] pjs [Signature] WCCW 8/15/03b3  
b6  
b7C  
b7D  
b7E

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 07/29/2003

On [ ] writer met with an Individual, who is in a position to testify. The Individual provided writer a recording device which contained consensual monitored conversations with [ ]

b6  
b7C  
b7D13  
INF. COORD. RSInvestigation on 06/24/2003 at Memphis, TennesseeFile # 194B-ME-56820, [ ] -30 Date dictated 07/24/2003by SA [ ] erd WCEW 8/21/03b3  
b6  
b7C  
b7D  
b7E

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 07/29/2003

On [redacted] writer met with an Individual, who is in a position to testify. The Individual provided writer with a recording device which contained consensually monitored conversations with [redacted]

b6  
b7C  
b7D14  
INF. COORD.                     Investigation on 06/26/2003 at Memphis, TennesseeFile # 194B-ME-56920, [redacted] -31 Date dictated 06/26/2003by SA [redacted] erd                      WCCW 8/21/03b3  
b6  
b7C  
b7D  
b7E

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 07/29/2003

On [redacted] writer met with an Individual, who is in a position to testify. SA [redacted] of the Tennessee Bureau of Investigation attended throughout the interview. After being advised of the identities of the interviewing Agents, Individual provided the following information:

b6  
b7C

Individual advised that DAN DEROSE owns a company known as The Children's Dental Clinic (CDC). CDC is located in Pueblo, Colorado, CDC currently operates in 12 states and focuses on providing dental care to low income families.

Individual advised that [redacted]

[redacted]

b6  
b7C  
b7D

Individual advised [redacted]

[redacted]

[redacted]

Individual advised that on [redacted]

[redacted]

[redacted]

Individual advised that [redacted]

[redacted]

INF. COORD.       b3  
b6  
b7C  
b7D  
b7EInvestigation on 06/26/2003 at Memphis, TennesseeFile # 194B-ME-56920, [redacted] Date dictated 06/26/2003by SA [redacted] erd        WCEW 8/21/03

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 08/10/2003

On [ ] writer met with an individual who is in a position to testify. after being advised of the identity of the interviewing agent the individual provided the following information.

[ ]  
[ ]

b6  
b7C  
b7D

The individual provided writer a consensual monitoring device which contained conversations with [ ]  
[ ]

16  
INF. COORD.                     Investigation on 8/5/2003 at Memphis, TNFile # 194B-ME-56920                      - 33 Date dictated 8/9/2003by SA                                           WCCW 8/21/03b3  
b6  
b7C  
b7D  
b7E

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 08/23/2003

To: Memphis

Attn: [REDACTED]

b6  
b7C

From: Memphis

Squad 3

Contact: SA [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

Case ID #: 194B-ME-56920-17

Title: STATE REPRESENTATIVE ROSCOE DIXON  
ET AL  
CSLPO

Synopsis: To request of extension for operational funds issued on 8/14/03.

Details: For information writer received [REDACTED] on 8/14/03  
[REDACTED] Due to the fact that target  
was out of town writer was unable to use the [REDACTED]  
[REDACTED]

b7E

♦♦

*approved*

*WCCW*

*8/25/2003*

*[Signature]*

*[Signature]*

*6*  
*2359ABOX/EC*

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 08/26/2003

On [redacted] the undersigned Agents met with an individual who is a position to testify.

The individual was provided with [redacted] in United States

The individual was also provided with a separate audio recorder and an audio/video combination recording device to record potential meetings on this date between [redacted]

b6  
b7C  
b7D  
b7E

b6  
b7C  
b7D  
b7E

b3  
b6  
b7C  
b7D  
b7E

Investigation on 08/26/03 at Memphis, Tennessee

**INF. COORD.** RG

File # ✓ 194B-ME-569203

Date dictated 08/26/03

by SA [redacted]  
SA [redacted]

WCCW 9/3/03

194B-ME-56920

Continuation of FD-302 of \_\_\_\_\_, On 08/26/03, Page 2

[Redacted]

b6  
b7C  
b7D

The Individual thereafter departed and traveled back to

[Redacted]

At [Redacted] the undersigned Agent [Redacted] telephonically contacted the individual, at which time arrangements were made to meet.

At [Redacted] the Individual returned the audio and audio/video equipment he/she was previously provided to the undersigned Agent [Redacted]. The recording equipment was thereafter transported to the FBI Memphis Office where it was locked and secured.

On [Redacted] the audio recorder and audio/video tape were placed in separate FD-504b Chain of Custody-ELSUR Evidence envelopes and submitted as evidence to the ELSUR Evidence Custodian.

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 09/11/2003

To: Memphis

From: Memphis

Squad 3

Contact: SA [redacted] *Σ-m*

b6  
b7c

Approved By: [redacted]

Drafted By: [redacted]

pjs

Case ID #: 29B-ME-55396 (Pending)  
✓ 194B-ME-56920 (Pending) *-19*  
194B-ME-55995 (Pending)  
194C-ME-56426 (Pending)  
194C-ME-55654 (Pending)  
196B-ME-55734 (Pending)  
196C-ME-51216 (Pending)  
196D-ME-55398 (Pending)

Title: DELAY OF INVESTIGATIONS

Synopsis: Information provided.

Details: For information of each file, delay of investigation in above matters is due to writer's duties and assignments with a priority Public Corruption case. Writer has spent 100% of his daily work time as co-case agent in specified case.

♦♦

*ccw 9/11/03*

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 09/15/2003

To: Memphis

From: Memphis

Squad 3

Contact: SA [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

Case ID #: 194C-ME-56920 - 20

Title: State Representative Roscoe Dixon;  
ET AL;  
Bribery

Synopsis: To document an inadvertent purchase for [REDACTED]  
in support of captioned investigation and to request  
[REDACTED]

Details: For information, writer is the case agent assigned to  
captioned extremely sensitive Public Corruption investigation.  
The investigation involves payments of bribes to several State  
Representatives for influence in obtaining State contracts.

[REDACTED]  
further the investigation reference serial 6 EC directed to FBIHQ  
seeking concurrence.

[REDACTED]

♦♦

A/ASAC

9/15/03

approved

[REDACTED]

[REDACTED]

25065 OF EC

b6  
b7C

b6  
b7C  
b7E

b6  
b7C  
b7E

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 09/09/2003

On [redacted] writer met with an Individual, who is in a position to testify. The Individual provided a consensually monitored recording device which contained conversations with [redacted]  
[redacted]

b6  
b7C  
b7D

Individual advised that on [redacted]  
[redacted]  
[redacted]

Individual advised that on [redacted]  
[redacted]  
[redacted]

40  
Investigation on 08/19/2003 at Memphis, Tennessee

INF. COORD.

www/pw 11/7/03

File # [redacted] 194B-ME-56920, - 21 Date dictated 09/02/2003

by SA [redacted] erd

b3  
b6  
b7C  
b7D  
b7E

252 ERD 07.302 J. Price

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 09/09/2003

On [redacted] writer met with an Individual, who is in a position to testify. Individual provided writer a consensually monitoring device which contained [redacted]  
[redacted]

b6  
b7C  
b7D

*lg 12/1/03*  
REMOVE SA  
[redacted] AS CO-CASE  
AGENT AND  
ADD SA [redacted]  
AS CO-CASE  
AGENT

b6  
b7C

WCCW  
11/26/03

22

Clew/ast 11/7/03

INF. COORD. *[initials]*Investigation on 08/23/2003 at Memphis, TennesseeFile # 194A-ME-56920, [redacted] 41 Date dictated 09/02/2003

by SA [redacted] erd

b3  
b6  
b7C  
b7D  
b7E

257 encl. 302

Jarvis

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 11/10/2003

On [redacted] writer met with an Individual, who is in a position to testify. The Individual provided writer with a recording device which contained consensually monitored conversations with [redacted]

b6  
b7C  
b7D

(X)  
m.j.

315 mj 01. 302

23

wcw/psv

Investigation on 11/03/2003 at Memphis, Tennessee  
File # 194B-ME-56920 [redacted] -43 Date dictated 11/10/2003  
by SA [redacted]

b3  
b6  
b7C  
b7D  
b7E

FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 12/30/2003

To: Criminal Investigative Attn: Undercover Special Operations Unit  
SSA [redacted]  
Criminal Investigative Attn: Public Corruption Unit  
Unit Chief [redacted]  
Atlanta Attn: ASAC [redacted]  
UC Coordinator SSA [redacted]  
Los Angeles Attn: ADIC Ronald L. Iden  
UC Coordinator SSA [redacted]  
SSA [redacted]

b6  
b7C

From: Memphis

Squad 3

Contact: SA [redacted] [redacted]

Approved By: [redacted]

WCCW

Drafted By: [redacted]

bab

Case ID #: 1948-ME-56920 - 24

Title: STATE REPRESENTATIVE ROSCOE DIXON;  
ET AL;  
CORRUPTION WITHIN THE TENNESSEE STATE LEGISLATURE

Synopsis: To request concurrence and authorization for travel to do an assessment conference of a potential Memphis Group I Undercover Operation in furtherance of the captioned investigation.

Administrative: Reference telephone call between SA [redacted] Memphis Division, and Atlanta Division [redacted] SSA [redacted] on [redacted] regarding [redacted] Additionally, reference telephone call between [redacted]

b6  
b7C  
b7E

Details: For information, the Memphis Division is currently investigating systemic corruption within the Tennessee State Legislature. FBI Memphis has developed a [redacted]

To: Criminal Investigative From: Memphis  
Re: 194C-ME-56920, 12/30/2003

of making bribe payments for legislative influence. FBI Memphis is currently submitting a Group I UCO proposal to FBIHQ.

The proposed Group I UCO scenario would require several UCEs [redacted] intermittently to meet with predicated subjects. In support of this Group I UCO, Memphis has planned an assessment conference in Memphis with proposed UCEs SA [redacted] Los Angeles Division, and SA [redacted] Atlanta Division.

b6  
b7C  
b7E

Memphis Division requests authorization for the aforementioned proposed UCEs to meet in [redacted] [redacted] ADIC Los Angeles, SAC Atlanta, and SAC Memphis concur with the necessity of travel.

To: Criminal Investigative From: Memphis  
Re: 194C-ME-56920, 12/30/2003

LEAD(s):

Set Lead 1: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

Read and Clear

Set Lead 2: (Info)

ATLANTA

AT ATLANTA

Read and Clear

Set Lead 3: (Info)

LOS ANGELES

AT LOS ANGELES

Read and Clear

CC: SA [redacted] FBI Atlanta  
SA [redacted] FBI Los Angeles

b6  
b7C

♦♦

12/31/03  
11:52:00

Lead Upload Report

ICMLPE11  
Page 1

Case ID: 194B-ME-56920  
Serial: 24

---

\*\*\* WARNING \*\*\*  
\*\*\* WARNING \*\*\*

A comma is required to separate between city and s  
A comma is required to separate between city and s

Automated Serial Permanent Charge-Out  
FD-5a (1-5-94)

Date: 02/05/04 Time: 17:54

Case ID: 194A-ME-56920 Serial: 25

Description of Document:

Type : EC  
Date : 01/06/03  
To : CRIMINAL INVESTIGATIVE, et al.  
From : MEMPHIS  
Topic: TO REQUEST CONCURRENCE AND AUTHORIZATION FOR SA

b6  
b7c

Reason for Permanent Charge-Out:

REMOVE FROM FILE PER SA

Employee:

3/11

25

INVESTIGATIVE CASE MANAGEMENT

Permanent Charge-Out of Serial

02/05/2004

RUN BY: GOSA

b6  
b7C

Charge-Out Type: D - Delete

02/05/2004  
17:02:59

Permanent Charge-Out of Serial

ICMLPE20  
Page 1

---

\*\*\*\*\* Permanent Charge-Out of Serials Summary \*\*\*\*\*

Case ID 194A-ME-56920 with Serial 25 has been discontinued

Total Leads have been discontinued: 2

Total Ticklers have been ended: 1

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 01/06/2004

To: Criminal Investigative  
Division (CID)

Attn: Program Manager [redacted]  
[redacted] Operational Support  
Section (OSS), National  
Backstopping System Unit  
Room [redacted]

b6  
b7c

Memphis

Attn: SSA [redacted]  
SA [redacted]  
Squad #3

From: Atlanta  
Squad #4  
Contact: SA [redacted]

Approved By: [redacted]

Drafted By: [redacted]

Case ID #: 63D-HQ-A1419945 - *Access Denied*  
194B-ME-56920 - *26*  
63D-AT-96963 - *2*  
63D-AT-83459 SF-K - *214*

Title: OPERATION TENNESSEE WALTZ;  
CSLPO-LOCAL LEVEL

~~\*\*\*SENSITIVE DOCUMENT\*\*\*~~

THIS COMMUNICATION HAS BEEN SERIALIZED, WITH NO TEXT UPLOADED, INTO  
ACS. PROTECT IDENTITIES OF UNDERCOVER EMPLOYEES. DO NOT DISCLOSE  
SENSITIVE INVESTIGATIVE TECHNIQUES.

Synopsis: To enclose [redacted] review and response to  
Memphis Division's Group I Undercover Operation (UCO) proposal.

Enclosure(s): Enclosed for FBIHQ, NBU; and the Memphis Division are  
two (2) copies each of [redacted] review and response to  
Memphis' Group I UCO proposal.

b6  
b7C  
b7E

Details: [redacted] has reviewed the Group I Undercover  
Operation (UCO) proposal captioned [redacted]  
[redacted] submitted by the Memphis Division. [redacted]  
review and response are enclosed. Questions may be directed to SA  
[redacted] Telephone [redacted]

♦♦

① SA [redacted]  
② SA [redacted]  
③ FILE

WCCW 1/20/04

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 01/06/2004

On [redacted] writer met with an Individual, who is  
in a position to testify. The individual stated that [redacted]

[redacted]

b6  
b7C  
b7D

*[Handwritten signature]*  
*[Circular stamp]*  
*m.d.*

006mj01.302

27

INF. COORD.

Investigation on 01/05/2004 at Memphis, TennesseeFile # 194B-ME-56920 [redacted]

45

Date dictated 01/06/2004

by SA [redacted]

WCCO 1/6/04

b3  
b6  
b7C  
b7D  
b7E

01/27/04  
15:50:48

Case Reclassification of Documents  
194A-ME-56920

ECFCM0P0  
Page 1

Case ID (with new class)	Documents	Old Class : 194B
-----		
194A-ME-56920	27	
194A-ME-56920-ELA	1	
Total Documents Reclassified :	28	

01/27/04  
15:50:50

Case Reclassification

UNI020P2

\*\*\*\*\* Statistical Information from Universal Index \*\*\*\*\*

Old Case ID	:	194B-ME-56920
New Case ID	:	194A-ME-56920
Mains	:	5
References	:	6
Total records processed:		11

GOSA

b7C

01/27/04

RECLASSIFICATION REPORT 194A-ME-0056920

PAGE

1

STATISTICS OF RECLASSIFICATION

NUMBER OF CALLS CHANGED:	0
NUMBER OF SUBSCRIBERS CHANGED:	0
NUMBER OF TARGET SOURCE RECORDS CHANGED:	0
-----	
TOTAL NUMBER OF RECORDS CHANGED:	0

FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 01/15/2004

To: Criminal Investigative

Attn: Public Corruption Unit  
Unit Chief [redacted]

SSA [redacted]

SSA [redacted]

USOU [redacted]

SSA [redacted]

PA [redacted]

b6  
b7C

From: Memphis

Squad 3

Contact: SA [redacted]

Approved By: [redacted]

Drafted By: [redacted]

pjs

Case ID #: 194A-ME-56920 - 29

Title: OPERATION TENNESSEE WALTZ  
GROUP I UCO

SAC, ASAC, GOSA,

UC [redacted]

SSA [redacted]

SA [redacted]

SA [redacted]

Synopsis: To provide a Memphis Division Group I UCO Proposal for review and approval by FBIHQ.

Enclosure(s): For each recipient, one copy of an executed Group I Undercover Proposal, one copy of the Memphis CDC legal opinion, one copy of the [redacted] one copy of CW1's PSA Agreement, one copy of CW2's PSA Agreement, one copy of the United States Attorney for the Western District of Tennessee supporting letter.

Details: On 1/14/2003, the Memphis Division conducted a detailed field office review of the enclosed undercover proposal and, as a result, SAC Memphis approved the Group I UCO as proposed and directed the proposal be forwarded to FBIHQ.

b6  
b7C  
b7E

FBI Memphis requests an expeditious review and approval of the Group I, as the undercover scenario involves time sensitive issues. As such, Memphis requests this [redacted]

[redacted] Additionally, SSA [redacted] and SA [redacted] (Supervisor and Case Agent from the Memphis Division) plan to be present for the CUORC presentation to answer questions and address concerns.

RECLASSIFY TO  
194A AND PLEASE  
RESTRICT

WCCW

1/27/04

WCCW

1/16/04  
DISPJSOI.EC

To: Criminal Investigative From: Memphis  
Re: 194C-ME-56920, 01/15/2004

LEAD(s) :

Set Lead 1: (Action)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, D. C.

Review Undercover Proposal and take appropriate action.

FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 01/23/2004

To: Criminal Investigative

Attn: Public Corruption Unit  
Unit Chief [REDACTED]

SSA [REDACTED]

SSA [REDACTED]

USOU

SSA [REDACTED]

PA [REDACTED]

b6  
b7C

From: Memphis

Squad 3

Contact: SA [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

pjs

Case ID #: 194A-ME-56920 - 30

Title: OPERATION TENNESSEE WALTZ  
GROUP I UCO

Synopsis: To provide a revised Memphis Division Group I UCO Proposal for review and approval by FBIHQ.

Enclosure(s): For each recipient, one copy of a revised and executed Group I Undercover Proposal.

Details: On 1/14/2003, the Memphis Division conducted a detailed field office review of a undercover proposal related to captioned matter and, as a result, SAC Memphis approved the Group I UCO as proposed and directed the proposal be forwarded to FBIHQ. This UCO proposal was subsequently revised and approved by SAC, Memphis on 1/23/2004.

FBI Memphis requests an expeditious review and approval of the Group I, as the undercover scenario involves time sensitive issues. As such, Memphis requests this Group I UCO be presented to the CUORC on 2/4/2004. Additionally, SSA [REDACTED] and SA [REDACTED] (Supervisor and Case Agent from the Memphis Division) plan to be present for the CUORC presentation to answer questions and address concerns.

b6  
b7C

WCCW 1/27/04  
026 RTSOL.EC

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 01/23/2004

LEAD(s) :

Set Lead 1: (Action)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, D. C.

Review Undercover Proposal and take appropriate action.

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 01/14/2004

On [redacted] writer met with an Individual, who is in a position to testify. The Individual provided writer with a recording device which contained consensually monitored conversations with [redacted]

b6  
b7C  
b7D021 mj 01. 302  
31

Wcw/ASV INF. COORD.

Investigation on 01/08/2004 at Memphis, TennesseeFile # 194B-ME-56920 [redacted] - 46 Date dictated 01/14/2004

by SA [redacted]

b3  
b6  
b7C  
b7D  
b7E

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 01/27/2004

On [redacted] writer along with SA [redacted] met with an Individual who is in a position to testify. The Individual provided two digital recording devices which contained consensually monitored conversations.

b6  
b7C

The recorders contained the following conversations:

One recorder contained a conversation from 1/12/04 which occurred at the Tennessee Governors Mansion, in Nashville, TN at a Democratic fund raising event. The recording included conversations with a number of elected officials to include Roscoe Dixon. The recorder additionally contained a recording on 1/14/04 with Roscoe Dixon in Nashville, TN.

One recorder contained conversations which occurred during the legislative session in Nashville, TN on 1/13/04. The recordings included conversations with elected officials to include Dixon, John Ford, Barbara Cooper, Larry Turner, and Joe Towns.

47  
Investigation on 1/14/04 at Memphis, TN

INF. COORD. RE

File # [redacted] 194A-ME-56920 - 32 Date dictated 1/21/04

by SA [redacted]  
SA [redacted]

WCCW 1/27/04

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

b3  
b6  
b7C  
b7D  
b7E

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 01/30/2004

To: Memphis

Attn: SA [REDACTED]

b6  
b7C

From: Memphis

Squad 3

Contact: [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

PSJ

Case ID #: 194B-ME-55995 (Pending)

194B-ME-55684 (Pending)

✓ 194A-ME-56920 (Pending)

33

Title: Shelby County Commissioners,

Memphis City School Board, et. al.

Synopsis: To consolidate the above captioned 194B cases into 194A-ME-56920 entitled Operation Tennessee Watz.

Details: This EC is written to consolidate 194B-ME-55995, entitled Shelby County Commissioners and 194B-ME-55684, entitled Memphis City School Board into 196A-ME-56920, entitled Operation Tennessee Watz.

♦♦

WCCW 2/2/04

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 01/30/2004

To: Memphis

Attn: SA [redacted]

b6  
b7C

SA [redacted]

SA [redacted]

(Nashville RA)

SA [redacted]

(Nashville RA)

FA [redacted]

(X)  
AV

From: Memphis

Squad 3

Contact: [redacted]

b6  
b7C

Approved By: [redacted]

WU/KOR

Drafted By: [redacted]

PJN

- 34

Case ID #: 194A-ME-56920 (Pending)  
194A-ME-56920-F (Pending)  
194A-ME-56920-FRL (Pending)  
194A-ME-56920-FU (Pending)  
194A-ME-56920-FTE (Pending)  
194A-ME-46920-FMR (Pending)  
194A-ME-56920-FPE Q (Pending)  
194A-ME-56920-FBP (Pending)  
194A-ME-56920-FSP (Pending)  
194A-ME-56920-FMP (Pending)  
194A-ME-56920-FPE (Pending)  
194A-ME-56920-BC (Pending)  
194A-ME-56920-LEADS (Pending)  
194A-ME-56920-TSL (Pending)  
194A-ME-56920-SCG (Pending)  
194A-ME-56920-MCSS (Pending)  
194A-ME-56920-NC (Pending)  
194A-ME-56920-RD (Pending)  
194A-ME-56920-LD (Pending)  
194A-ME-56920-KB (Pending)  
194A-ME-56920-BT (Pending)  
194A-ME-56920-MHS (Pending)  
194A-ME-56920-MHJ (Pending)  
194A-ME-56920-302 (Pending)

O + A  
Subfiles  
WU/KOR 2/3/04

2  
i: 030PSV08.EC

To: Memphis From: Memphis  
Re: 194A-ME-56920, 01/30/2004

194A-ME-3141 (Pending)  
194A-ME-3053 (Pending)  
194A-ME-SH (Pending)

**Title:** Operation Tennessee Watz

**Synopsis:** To open and assign sub files.

**Details:** This EC is written to open and assign the following sub files.

Any financial matters of a general nature will be filed in 194A-ME-56920-F. With the following sub files designated to document expenditures within the Group I budget: Rental/Leases recorded as 194A-ME-56920-FRL; Utilities recorded as 194A-ME-56920-FU; Travel and Entertainment recorded as 194A-ME-56920-FTE; Maintenance and Repair recorded as 194A-ME-56920-FMR; Non-expendable Property and Equipment recorded as 194A-ME-56920-FPE; Bribe Payments recorded as 194A-ME-56920-FBP; Source Payments recorded as 194A-ME-56920-FSP; Miscellaneous Payments recorded as 194A-ME-56920-FMP; and Purchase of Evidence recorded as 194A-ME-56920-FPE.

Any general background collected on the subjects and or businesses identified will be maintained in 194A-ME-56920-BC.

Any leads assigned during the investigation will be documented in 194A-ME-56920-LEADS.

Any general information collected on non-predicated subjects based their governmental affiliations will be documented in the following sub files: Tennessee State Legislature recorded as 194A-ME-56920-TSL; Shelby County Commissioners/Shelby County Government recorded as 194A-ME-56920-SCG; and Memphis City School Board Members/Memphis City School System recorded as 194A-ME-56920-MCSS.

Any newspaper articles of importance to the case will documented in 194A-ME-56920-NC.

Sub files will be established for the following predicated subjects: Roscoe Dixon recorded as 194A-ME-56920-RD; Louis DeBerry recorded as 194A-ME-56920-LD; Kathryn Bowers recorded as 194A-ME-56920-KB; Bruce Thompson recorded as 194A-ME-56920-BT; Michael Hooks Sr. recorded as 194A-ME-56920-MHS; Michael Hooks Jr. recorded as 194A-ME-56920-MHJ.

Any FD-302's and or Inserts will documents in 194A-ME-56920-302.

To: Memphis From: Memphis  
Re: 194A-ME-56920, 01/30/2004

Sub files will be established for the Undercover  
Employees (UCE) assigned this investigation: [REDACTED]  
[REDACTED]

b6  
b7C  
b7D  
b7E

A sub file entitled [REDACTED] will be established to document any correspondence with this FBI component and recorded in sub file 194A-ME-56920-SH.

A sub file will be established to document any contracts, leases or rental agreements and recorded as 194A-ME-56920-C.

Additional sub files will be established as needed.

The main file, 194A-ME-56920, will be used primarily to document any correspondence and any administrative matters not detailed above.

Attached is a list of these sub files.

♦♦

LIST OF SUB FILES  
OPERATION TENNESSEE WATZ  
194A-ME-56920

<u>SUB FILE</u>	<u>TOPIC</u>
194A-ME-56920-F	General Financial Matters
194A-ME-56920-FRL	Rental/Leases
194A-ME-56920-FU	Utilities
194A-ME-56920-FTE	Travel and Entertainment
194A-ME-56920-FMR	Maintenance and Repair
194A-ME-56920-FPE	Non-expendable Property and Equipment
194A-ME-56920-FBP	Bribe Payments
194A-ME-56920-FSP	Source Payments
194A-ME-56920-FMP	Miscellaneous Payments
194A-ME-56920-FPE	Purchase of Evidence
194A-ME-56920-BC	Background Subjects/Businesses
194A-ME-56920-LEADS	Investigative Leads
194A-ME-56920-TSL	Tennessee State Legislature (General Information)
194A-ME-56920-SCG	Shelby County Commissioners/Shelby County Government (General Information)
194A-ME-56920-MCSS	Memphis City School Board Members/ Memphis City School System
194A-ME-56920-NC	Newspaper Articles
194A-ME-56920-RD	Roscoe Dixon
194A-ME-56920-LD	Louis DeBerry
194A-ME-56920-KB	Kathryn Bowers
194A-ME-56920-BT	Bruce Thompson
194A-ME-56920-MHS	Michael Hooks, Sr.
194A-ME-56920-MHJ	Michael Hooks, Jr.
194A-ME-56920-302	Investigative Reports/Inserts
194A-ME-56920-3141	Undercover Employee (LA Division)
194A-ME-56920-3053	Undercover Employee (Atlanta Division)



FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 02/09/2004

To: Criminal Investigative

Attn: Public Corruption Unit  
Unit Chief [redacted]  
SSA [redacted]

b6  
b7C

Attn: USOU  
SSA [redacted]

Memphis

Attn: SSA  
SA  
SA  
SA

From: Memphis

Squad 3

Contact: SSA [redacted]

Approved By: [redacted]

Drafted By: [redacted]

pjs

Case ID #: 194A-ME-56920

35

Title: TENNESSEE WALTZ;  
CSLPO - STATE LEVEL  
00: ME

Synopsis: To request USOU assistance in identifying a suitable UCE to be used in the furtherance of captioned matter.

Details: This investigation is a significant Public Corruption investigation which focuses on systemic corruption within three levels of government in the state of Tennessee, specifically, corruption involving Tennessee State Representatives, Shelby County, Tennessee Commissioners, and a Memphis City School Board member. The Memphis Division recently presented captioned matter before the CUORC, and the Group I Undercover Operation was approved.

This Group I UCO will use a cooperating witness hereinafter referred to as CW1 and one or more UCES. This Memphis Division anticipates utilizing [redacted]

b6  
b7C  
b7D  
b7E

E-MAILED also on  
2/9/04

040 RJ501, EC  
WCCW 2/9/04

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 02/09/2004

LEAD(s) :

Set Lead 1: (Action)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

Conduct canvass to identify an appropriate UCE for use in the furtherance of 194A-ME-56920 and, in the event this canvass yields negative results, that USOU approve the use of CW2 as a UCE in this operation.

♦♦

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 2/10/2004

To: Memphis

Attn: SAC James E. Farnan

Finance

UCC

Mr.

From: Criminal Investigative

Operational Support Section (OSS)/Undercover and

Sensitive Operations Unit (USOU)/Room 11286

Contact: SSA

Approved By:

Drafted By:

Case ID #: 194A-ME-56920-36 (Pending)

Title: "TENNESSEE WALTZ"

Synopsis: "TENNESSEE WALTZ" was approved on 2/9/04 by the Assistant Director (AD), Criminal Investigative Division (CID).

"TENNESSEE WALTZ" will

The Memphis Division is to initiate appropriate controls to ensure compliance with the stipulations set forth in the enclosed minutes.

Administrative: Reference telecal dated 2/9/04 from CID SSA

to Memphis Division SSA

advising that the

Enclosure(s): Enclosed for the Memphis Division is one copy of

Details:

- ① SA
- ② SA
- ③ SA
- ④ FILE

⑤ FA

WCCW 2/13/04

To: Memphis From: Criminal Investigative  
Re: 194A-ME-56920, 2/10/2004

CC: 1 - [redacted] (info) (enclosure), Room 5155  
1 - A/UC [redacted] (enclosure), Room 3149  
1 - SSA [redacted] (enclosure), Room 3149  
1 - [redacted] (enclosure), GR 204  
1 - [redacted] (enclosure), Room 4340  
1 - [redacted] (enclosure), Room 5129  
1 - SSA [redacted] (enclosure)  
1 - USOU "TENNESSEE WALTZ" File (enclosure)

b6  
b7C

FEDERAL BUREAU OF INVESTIGATION

Precedence: IMMEDIATE

Date: 02/11/2004

To: Criminal Investigative

Attn: Public Corruption Unit  
Acting Unit Chief [redacted]  
Room 3149

Memphis

Attn: SAC [redacted]

From: Memphis

Squad 3

Contact: SSA [redacted]

Approved By: Farnan James E. [redacted]

Drafted By: [redacted]

pjs

Case ID #: 194A-ME-56920 (Pending) -37

Title: TENNESSEE WALTZ

GROUP I

PUBLIC CORRUPTION-LAW ENFORCEMENT

Synopsis: To request FBIHQ approval to pay a \$6,000 bribe payment to State of Tennessee Senator Roscoe Dixon on 2/12/2004 or 2/13/2004.

Administrative: Reference telephone call on 2/11/2004 between SSA [redacted] and Acting Unit Chief [redacted]

Details: Captioned matter is a significant Public Corruption investigation targeting systemic corruption in the State of Tennessee to include the State Legislature, the Shelby County Tennessee Commission, and the Memphis City School Board. This Group I was approved on 2/9/2004.

In furtherance of captioned, approved Group I UCO, Tennessee Waltz, a cooperating witness, hereinafter referred to as CW1, [redacted]

- ① SA [redacted]  
② SA [redacted]  
③ FILE

[redacted] [redacted] [redacted]  
WCCW 2/11/04  
042 PJS01.EC

b6  
b7C

b6  
b7C  
b7D

b6  
b7C

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 02/11/2004

LEAD(s) :

Set Lead 1: (Action)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC


b7E

♦♦

FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 02/11/2004

To: Criminal Investigative

Attn: SSA [redacted]  
Public Corruption  
Governmental Fraud Unit

b6  
b7C

Attn: SSA [redacted]  
USOU

Memphis

Attn: SA [redacted]  
SA [redacted]

From: Memphis

Squad 3

Contact: SA [redacted]

Approved By: [redacted]

Drafted By: [redacted] pjs

Case ID # 194A-ME-56920 (Pending) - 38

Title: OPERATION TENNESSEE WALTZ  
PUBLIC CORRUPTION - LAW ENFORCEMENT

~~RESTRICTED~~ DOCUMENT - DISSEMINATE TO PERSON(S) WITH ROLE

Synopsis: To request USOU obtain technical equipment from ERF and forward same to the Memphis Division.

Details: The Memphis Division was notified on 2/9/2004 that Operation Tennessee Waltz was approved as a Group I UCO. [redacted]

b7E

041 PJS02, EC  
WCCW 2/12/04

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 02/11/2004

LEAD(s):

Set Lead 1: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

SSA [REDACTED] Public Corruption Unit/Government  
Fraud Unit, read and clear.

Set Lead 2: (Action)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

[REDACTED]  
[REDACTED]  
[REDACTED]

Set Lead 3: (Info)

MEMPHIS

AT MEMPHIS, TENNESSEE

SA [REDACTED] Tech Agent FBI Memphis, read and clear.  
SA [REDACTED] Tech Agent FBI Memphis, read and clear.

♦♦

b6  
b7C  
b7E

b6  
b7C

Automated Serial Permanent Charge-Out  
FD-5a (1-5-94)

Date: 02/23/04 Time: 14:04

Case ID: 194A-ME-56920 Serial: 39

Description of Document:

Type : EC  
Date : 02/12/04  
To : MEMPHIS  
From : CRIMINAL INVESTIGATIVE  
Topic: TO ADVISE OF FBIHQ APPROVAL FOR A BRIBE PAYMENT IN

Reason for Permanent Charge-Out:

WRONG FILE

Transferred to:

Case ID: 194A-ME-56920-FBP Serial: 2

Employee: GOSA

b6  
b7c

4

39

INVESTIGATIVE CASE MANAGEMENT

Permanent Charge-Out of Serial

02/23/2004

RUN BY: GOSA

Charge-Out Type: T - Transfer

b6  
b7C

02/23/2004

Permanent Charge-Out of Serial

ICMLPE20

14:02:30

Page 2

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\*\*\*\*\* Permanent Charge-Out of Serials Summary \*\*\*\*\*.

Leads of old Case ID 194A-ME-56920 with old Serial 39 have been copied to leads of new Case ID 194A-ME-56920-FBP

with new Serial 2

Total Leads have been discontinued: 1

Total Leads have been added: 1

FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 02/12/2004

To: Finance

Attn:

Contract Review

b6  
b7C

From: Memphis

1

Contact: CDC

Approved By:

Drafted By:

✓ Case ID #: 194A-ME-56920 (Pending) - 40

Title: OPERATION TENNESSEE WALTZ  
PUBLIC CORRUPTION - LAW ENFORCEMENT

Synopsis: To provide two (2) contracts for review by Contract Review Unit.

Enclosure(s): Enclosed for CRU are the following:

- 1) A lease agreement provided by Peabody Place Executive Suites,
- 2) A lease agreement titled "Washington Square Lease Agreement."

Details: Memphis Division has been approved for a Group I undercover operation (UCO) in captioned case.

b6  
b7C  
b7E

0436WB03. EC

To: Finance From: Memphis  
Re: 194A-ME-56920, 02/12/2004

[REDACTED]

[REDACTED]

Memphis CDC [REDACTED] has reviewed the enclosed lease agreements and notes that the insurance requirement in the Washington Square lease (see part IV section 6) will be satisfied through insurance certificates obtained through [REDACTED]. Questions regarding this UCO and/or the enclosed leases should be directed to Memphis CDC [REDACTED] at telephone number [REDACTED] or Memphis WCC Supervisor [REDACTED] at telephone number [REDACTED].

b6  
b7C  
b7E

To: Finance From: Memphis  
Re: 194A-ME-56920, 02/12/2004

LEAD(s):

Set Lead 1: (Action)

FINANCE

AT WASHINGTON, DC


b7E

♦♦

Original  
proposal  
Approved  
2/4/04

**TO: SAC - MEMPHIS**

**GROUP I UCO: "TENNESSEE WALTZ"**

**CASE #: 194A-ME-56920 — 41**

**THIS IS THE ORIGINAL PROPOSAL**

**AND MINUTES OF THE CUORC**

**MEETING HELD ON 2/4/04.**

**A complete copy is kept in USOU and a complete copy is being forwarded to the substantive unit.**

① SA [redacted] M.J.  
② SA [redacted]  
③ SA [redacted] PSJ  
④ FILE

b6  
b7C

WCCW 2/11/04

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 02/19/2004

To: Memphis

Attn: SA [redacted]

b6  
b7C

Attn: SA [redacted]

From: Memphis

Squad

Contact: [redacted]

Approved By: [redacted]

Drafted By: [redacted]

PSJ

Case ID #: ✓ 194A-ME-56920 (Pending) - 42

~~Q~~ 194A-ME-56920-C (Pending) - 1

Title: OPERATION TENNESSEE WALTZ

Synopsis: To open a sub file.

Details: This EC is written to open a sub file that will contain any contracts, leases, of other contractual agreements collected during captioned investigation. This sub file will be designated 194A-ME-56920-C (contracts).

♦♦

*approved*  
*wced*  
*2/18/04*

Automated Serial Permanent Charge-Out  
FD-5a (1-5-94)

Date: 02/20/04 Time: 12:11

Case ID: 194A-ME-56920 Serial: 43

Description of Document:

Type : FD302

Date : 01/21/03

To : MEMPHIS

From :

Topic: WRITER MAILED A CASHIER CHECK TO INDIVIDUAL IN THE AMOUNT

b6  
b7c

Reason for Permanent Charge-Out:

INADVERTENTLY ADDED TO WRONG FILE

Transferred to:

Case ID: 194A-ME-56920-302 Serial: 7

Employee: GOSA

b6  
b7c

OK

43

INVESTIGATIVE CASE MANAGEMENT

Permanent Charge-Out of Serial

02/20/2004

RUN BY: GOSA

b6  
b7C

Charge-Out Type: T - Transfer

02/20/2004  
12:02:30

Permanent Charge-Out of Serial

ICMLPE20  
Page 1

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\*\*\*\*\* Permanent Charge-Out of Serials Summary \*\*\*\*\*

There are no leads for old Case ID 194A-ME-56920 with Serial 43 to be copied

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 02/20/2004

To: Memphis

From: Memphis

Squad 3

Contact: [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

Case ID #: 194A-ME-56920 (Pending) — 44  
194A-ME-56920-BM (Pending) — 1

Title: OPERATION TENNESSEE WALTZ

Synopsis: To open sub file.

Details: This EC is written to open a sub file that will contain information on Barry Myers. This sub file will be designated 194A-ME-56920-BM.

♦♦

b6  
b7C

2/25/04  
O & A  
SUB FILE  
AS REQUESTED  
WCCO  
2/24/04

1:05 PM 2/24/04 EC

FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 02/24/2004

To: Criminal Investigative

Attn: Public Corruption Unit  
Unit Chief [redacted]  
SSA [redacted]

b6  
b7C

USOU

Memphis

Attn: SSA [redacted]  
SSA [redacted]  
SA [redacted]

From: Memphis

Squad 3

Contact: SA [redacted]

Approved By: [redacted]

Drafted By: [redacted]

pjs

Case ID #: 194A-ME-56920

45

Title: OPERATION TENNESSEE WALTZ  
CSLPO - STATE LEVEL  
00: ME

Synopsis: To report negative results of canvass for an UCE in support of captioned investigation and request concurrence to use CW2.

Reference: 194A-ME-56920 Serial 35

Details: In the furtherance of captioned investigation, on [redacted] the main cooperating witness in this investigation

(CW1), [redacted]

[redacted]

b6  
b7C  
b7D  
b7E

SA

[redacted]

[redacted]

WCCW 2/25/04  
DISTRIBUTION

Automated Serial Permanent Charge-Out  
FD-5a (1-5-94)

Date: 03/30/04 Time: 17:07

Case ID: 194A-ME-56920 Serial: 46

Description of Document:

Type : EC  
Date : 03/04/04  
To : CRIMINAL INVESTIGATIVE, et al.  
From : CRIMINAL INVESTIGATIVE  
Topic: TO NOTIFY THE MEMPHIS DIVISION OF DEPUTY ASSISTANT

Reason for Permanent Charge-Out:

WRONG FILE

Transferred to:

Case ID: 194A-ME-56920-JT Serial: 8

Employee: GOSA

b6  
b7c

OK

46

INVESTIGATIVE CASE MANAGEMENT

Permanent Charge-Out of Serial

03/30/2004

RUN BY: GOSA

b6  
b7C

Charge-Out Type: T - Transfer

03/30/2004  
17:03:31

Permanent Charge-Out of Serial

ICMLPE20  
Page 2

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\*\*\*\*\* Permanent Charge-Out of Serials Summary \*\*\*\*\*

Leads of old Case ID 194A-ME-56920 with old Serial 46 have been copied to leads of new Case ID 194A-ME-56920-JT  
with new Serial 8  
Total Leads have been discontinued: 1  
Total Leads have been added: 2  
Total Ticklers have been updated: 1

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 01/17/2004

To: Memphis

From: Memphis  
Squad 3

Contact: SA [redacted] [redacted]

Approved By: [redacted]

*wcw*

Drafted By: [redacted]

*bab*

Case ID #: 194C-ME-56920

*47*

Title: OPERATION TENNESSEE WALTZ

Synopsis: To document covert UCE travel in captioned investigation and request reimbursement for expenses.

Details: As approved in serial 25 of captioned case. [redacted]

[redacted]

[redacted]

On [redacted]

[redacted]

The UCE [redacted]

[redacted]

The UCE additionally [redacted]

[redacted]

[redacted]

[redacted]

♦♦

*(X)*

017606 01. EC

b6  
b7C

b6  
b7C  
b7D  
b7E

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 02/24/2004

On [redacted] writer met with an Individual, who is in a position to testify. The Individual provided writer with a recording device which contained consensually monitored phone conversations with [redacted]

b6  
b7C  
b7D055 mjo 302  
slp

INF. COORD.

Investigation on 02/23/2004 at Memphis, TennesseeFile # [redacted] 194A-ME-56920 - 48 Date dictated 02/24/2004by SA [redacted] WCCW 2/25/04b3  
b6  
b7C  
b7D  
b7E

Automated Serial Permanent Charge-Out  
FD-5a (1-5-94)

Date: 03/30/04 Time: 16:43

Case ID: 194A-ME-56920 Serial: 49

Description of Document:

Type : FD302  
Date : 02/23/04  
To : MEMPHIS  
From :   
Topic: MYERS, BARRY

b6  
b7c

Reason for Permanent Charge-Out:

FD302 WAS REVISED

Employee: GOSA

OK

49

INVESTIGATIVE CASE MANAGEMENT

Permanent Charge-Out of Serial

03/30/2004

RUN BY: GOSA

Charge-Out Type: D - Delete

b6  
b7C

03/30/2004  
16:03:02

Permanent Charge-Out of Serial

ICMLPE20  
Page 1

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\*\*\*\*\* Permanent Charge-Out of Serials Summary \*\*\*\*\*

There are no leads for 194A-ME-56920 with Serial 49 to be discontinued

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 03/02/2004

On [redacted] writer met with an Individual, who is in a position to testify. The Individual provided writer with a recording device which contained a consensually monitored conversation with [redacted]

[redacted] The Individual also provided writer with a video recording device which contained a consensually monitored video taped conversation with [redacted]

b6  
b7C  
b7D

(X)  
m-j.

57  
063m, 01.302

INF. COORD.                     Investigation on 02/23/2004 at Memphis, TennesseeFile # [redacted] 194A-ME-56920 - 49 Date dictated 02/24/2004by SA [redacted]WCCW 3/2/04b3  
b6  
b7C  
b7D  
b7E

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 03/01/2004

To: Criminal Investigative

Attn: USOU  
SSA [redacted]

Houston

Attn: SSA [redacted]  
SSA [redacted]

From: Memphis

Squad 3

Contact: SA [redacted]

Approved By: [redacted] *wcw*

Drafted By: [redacted]

skh

Case ID #: 194A-ME-56920 *50*

Title: OPERATION TENNESSEE WALTZ;  
CSLPO-STATE REPRESENTATIVES

**Synopsis:** To request the Houston Division's concurrence to use [redacted] in a one time cameo appearance in captioned Memphis investigation.

**Details:** For information, FBI Memphis is currently operating a Group I UCO targeting numerous elected officials in the Memphis, Tennessee, area. The current focus of the investigation is meetings with predicated state representatives where bribes are being paid.

FBI Memphis requests [redacted]

On February 25, 2004, SA [redacted] telephonically spoke with SSA [redacted] Houston Division who concurred with [redacted]

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*06/5KH 01.EC*

To: Criminal Investigative Attn: USOU  
SSA [redacted]

Houston

b6  
b7C

From: Memphis

Re: 194A-ME-56920-A, 03/01/2004

LEAD(s) :

Set Lead 1: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

Read and Clear

Set Lead 2: (Action)

HOUSTON

AT HOUSTON, TX

Approve travel of [redacted]  
[redacted]

b6  
b7C  
b7D  
b7E

♦♦

2

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 02/19/2004

On [redacted] writer along with SA [redacted] met with an Individual who is in a position to testify at the [redacted]. After being advised of the identities of the interviewing agents the Individual provided the following information:

b6  
b7C  
b7D

The Individual provided two cassette tapes which contained numerous telephonic conversations which occurred between [redacted]. The conversations were made with [redacted]

The individual advised that during a conversation with [redacted]

INF. COORD.                     Investigation on 2/11/04 at Memphis, TN

File # [redacted] 194A-ME-56920-RD, Date dictated 2/15/04  
194A-ME-56920-BM, 194A-ME-56920-MHJ, 194A-ME-56920  
by SA [redacted] SA [redacted] WCU 2/20/04  
194A-ME-56920-302

b3  
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This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

An Act to amend Tennessee Code Annotated, Section 12-2-402, 403

12-2-403

(g)(1)

- Amend the term "Computer Equipment" and change to "Computer and Electronic Equipment".
- Amend to expand the definition of "Computer and Electronic Equipment" to include but not limited to any telephone system and/or communication device.

(g)(2) and (g)(3)

- Amend so that all "Computer and Electronic Equipment" generated by the State of Tennessee be disposed of by a qualified, "Electronics Recycling Company" by way of a negotiated contract for sale as set out in 12-2-403 (3). The "Electronics Recycling Company" must provide a revenue stream for the State of Tennessee generated from the purchase of outdated and/or surplus "Computer and Electronic Equipment" based on a fair market valuation.

The qualified "Electronics Recycling Company" must have procedures and affirm that all data and propriety information is removed prior to any disposition of the outdated and/or obsolete "Computer and Electronic Equipment"

- The qualified "Electronics Recycling Company" must dispose of the outdated and/or surplus "Computer and Electronic Equipment" outside the State of Tennessee

(g) (4)

- Amend to include the following language: The board shall adopt rules and regulations establishing a "Fund" which will be made up of revenues generated by the sales of outdated and/or surplus "Computer and Electronic Equipment". The Board in consultation with the Commissioner of Education shall establish procedures in which State and local education agencies can apply for the disbursements of monies from the "Fund" for the purpose of purchasing new "Computer and Electronic Equipment".

To

A rectangular box with a black border, used for redaction.

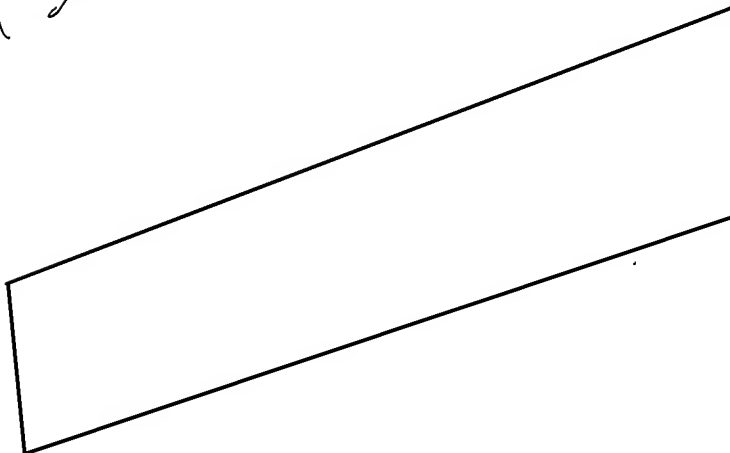
b6  
b7C

From:

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2 pages

Please Excuse the error

A rectangular box with a black border, tilted at an angle, used for redaction.

b6  
b7C

FEDERAL BUREAU OF INVESTIGATION

Precedence: DEADLINE 03/10/2004

Date: 03/09/2004

To: Finance

Attn:

Room 1394

From: Memphis

Squad 3

Contact:

Approved By:

Drafted By:

Case ID #: 194A-ME-56920

(Pending)

Title: TENNESSEE WALTZ

Synopsis: The enclosed voucher package contains the

Reference: 194A-ME-56920 Serial 36

Enclosure(s): Enclosed herewith for the  
are the following:

Details: As set forth above, this voucher package includes all  
documentation concerning

It should be noted the funds designated for this Group I

cc: Draft Approval Officer

♦♦

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069:fol.ec

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 03/03/2004

To: Memphis

Attn: SA [REDACTED]

SA [REDACTED]

Squad #3

From: Atlanta

Squad A-2 [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

Case ID #: 194B-ME-56920-53 (Pending)  
63D-AT-96963-7

Title: TENNESSEE WALTZ

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~~\*\*\*SENSITIVE DOCUMENT\*\*\*~~

This document has been serialized, with no text uploaded into ACS. PROTECT IDENTITIES OF UNDERCOVER EMPLOYEES. DO NOT DISCLOSE INVESTIGATIVE TECHNIQUES.

Synopsis: Forward FD-302s.

Enclosure(s): Enclosed for the Memphis Division are as follows:

- Original FD-302 and one copy from an undercover meeting that took place in [REDACTED]

- Original FD-302 and one copy from undercover meeting that took place in [REDACTED]

- Original FD-302 and one copy from undercover meeting that took place in [REDACTED]

Details: On [REDACTED] met with subjects of the above-captioned investigation. A consensual recording was made of each meeting.

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♦♦

① SA [REDACTED]

② SA [REDACTED]

③ FLEET [REDACTED]

*[Handwritten signature]*  
[REDACTED]

WCCW 4/14/04

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 2/20/04

On [REDACTED] FEDERAL BUREAU OF  
INVESTIGATION, acting in an undercover capacity, consensually  
recorded meetings in Nashville, Tennessee.

b6  
b7C  
b7D  
b7E

The following is a summary of the recorded meetings:

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

Investigation on 2/17/04 at Nashville, TennesseeFile # 194B-ME-56920-54 Date dictated 2/20/04

by [REDACTED] /sls

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

*done*  
194A-ME-56920-JT  
194A-ME-56920-KB  
194A-ME-56920-RO

b6  
b7C  
b7D  
b7E

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 2/20/04

On [REDACTED] FEDERAL BUREAU OF  
INVESTIGATION, acting in an undercover capacity, consensually  
recorded meetings in Nashville, Tennessee.

b6  
b7C  
b7D  
b7E

The following is a summary of the recorded meetings:

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

Investigation on 2/17/04 at Nashville, Tennessee

File # 194B-ME-56920-54 Date dictated 2/20/04

by [REDACTED] jm/sls

WCCW 4/14/04

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b6  
b7C  
b7D  
b7E

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 2/20/04

On the morning of [REDACTED] FEDERAL  
BUREAU OF INVESTIGATION, acting in an undercover capacity,  
consensually recorded a meeting at the [REDACTED]  
[REDACTED] Also, present at the meeting was a [REDACTED]  
[REDACTED] source.

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The following is a summary of the recorded meeting:

[REDACTED]

[REDACTED]

Investigation on 2/18/04 at Nashville, Tennessee

File # 194B-ME-56920-55 194A-ME-56920-LD Date dictated 2/20/04

by [REDACTED] jm/sls 194A-ME-56920-RD 194A-ME-56920-JT  
194A-ME-56920-KB

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

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- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 2/20/04

On the morning of [REDACTED] FEDERAL  
BUREAU OF INVESTIGATION, acting in an undercover capacity,  
consensually recorded a meeting at the [REDACTED]  
[REDACTED] Also, present at the meeting was a [REDACTED]  
[REDACTED] source.

b6  
b7C  
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b7E

The following is a summary of the recorded meeting:

Investigation on 2/18/04 at Nashville, TennesseeFile # 194B-ME-56920-55 Date dictated 2/20/04by [REDACTED]:jm/slsWCCW 4/14/04b6  
b7C  
b7D  
b7E

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 2/20/04

On the evening of [REDACTED] FEDERAL BUREAU OF INVESTIGATION, acting in an undercover capacity, consensually recorded a meeting at the [REDACTED]

Also, present at the meeting was a

The following is a summary of the recorded meeting:

met with

[illegible]


In a side conversation between the

[illegible]

b6  
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b6  
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b7D  
b7E

Investigation on 2/18/04 at Nashville, Tennessee

File # 194B-ME-56920-561 194A-ME-56920-R0 Date dictated 2/20/04

by   jm/sls

94A-ME-56920-KB

194A-ME-56920-CD

WCCW 4/14/04

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b6  
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- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 2/20/04

On the evening of [REDACTED] FEDERAL  
BUREAU OF INVESTIGATION, acting in an undercover capacity,  
consensually recorded a meeting at the [REDACTED]

[REDACTED] Also, present at the meeting was a [REDACTED]  
[REDACTED]

b6  
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b7E

The following is a summary of the recorded meeting:

[REDACTED]  
[REDACTED]  
[REDACTED]  
[REDACTED]  
[REDACTED]  
[REDACTED]  
[REDACTED]  
[REDACTED]

b6  
b7C  
b7D  
b7E

In a side conversation between the [REDACTED]  
[REDACTED]  
[REDACTED]

Investigation on 2/18/04 at Nashville, Tennessee

File # 194B-ME-56920-56 Date dictated 2/20/04

by [REDACTED] jm/sls

*WCCW 4/14/04*

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b7C  
b7D  
b7E

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 03/11/2004

To: ☒ Memphis

Attn: SA   
✓ SA

b6  
b7C  
b7E

From: Atlanta

Squad A2 -

Contact: SA

Approved By:

Drafted By:  jm/st

Case ID #: 194B-ME-56920 (Pending) - 57  
63D-AT-96963 (Pending)

Title: TENNESSEE WALTZ

~~RESTRICTED DOCUMENT - DISSEMINATE TO PERSON(S) WITH ROLE~~

Synopsis: At the request of the Memphis Division,   
 procured  for use in  
the above captioned investigation.

b7E

~~\*\*\*SENSITIVE DOCUMENT\*\*\*~~

THIS DOCUMENT HAS BEEN SERIALIZED, WITH NO TEXT UPLOADED, INTO  
ACS. PROTECT IDENTITIES OF UNDERCOVER EMPLOYEES.  
DO NOT DISCLOSE INVESTIGATIVE TECHNIQUES.

Enclosure(s): Enclosed for Memphis are the following:

1)

2)

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Details: At the request of the Memphis Division,

① SA

② FA

③ SA

④ FILE

JOHIL

PS

WCCW 4/14/04

To: Memphis From: Atlanta  
Re: 194B-ME-56920, 03/11/2004

and subsequently, an EC [REDACTED]  
SA [REDACTED]

b6  
b7C  
b7E

Inquiries regarding service or billing should be made through [REDACTED] No contact should be made directly to the service provider.

1. MAKE:  
MODEL:  
ELECTRONIC SERIAL #:  
CELLULAR TELEPHONE#:
2. MAKE:  
MODEL:  
ELECTRONIC SERIAL #:  
CELLULAR TELEPHONE#:
3. MAKE:  
MODEL:  
ELECTRONIC SERIAL #:  
CELLULAR TELEPHONE#:

♦♦

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 03/23/2004

To: ✓Memphis

Attn: ✓SA [redacted]  
SA [redacted]

b6  
b7C  
b7E

From: Atlanta

Squad A2 - [redacted]

Contact: SA [redacted]

Approved By: [redacted]

Drafted By: [redacted]

st

Case ID #: 194B-ME-56920 (Pending) - 57  
63D-AT-96963 (Pending)

Title: TENNESSEE WALTZ

~~RESTRICTED~~ DOCUMENT - DISSEMINATE TO PERSON(S) WITH ROLE

Synopsis: At the request of the Memphis Division, [redacted]  
[redacted] procured [redacted] for use in  
the above captioned investigation.

b7E

~~\*\*\*SENSITIVE DOCUMENT\*\*\*~~

THIS DOCUMENT HAS BEEN SERIALIZED, WITH NO TEXT UPLOADED, INTO  
ACS. PROTECT IDENTITIES OF UNDERCOVER EMPLOYEES.  
DO NOT DISCLOSE INVESTIGATIVE TECHNIQUES.

Enclosure(s): Enclosed for Memphis are the following:

1)

[redacted]

2)

[redacted]

b6  
b7C  
b7E

Details: At the request of the Memphis Division, [redacted]  
[redacted]  
[redacted]  
[redacted]  
[redacted]

www 4/14/04

To: Memphis From: Atlanta  
Re: 194B-ME-56920, 03/11/2004

and subsequently, an EC [REDACTED]  
SA [REDACTED]

Inquiries regarding service or billing should be made through [REDACTED] No contact should be made directly to the service provider.

b6  
b7C  
b7E

1. MAKE:  
MODEL:  
ELECTRONIC SERIAL #:  
CELLULAR TELEPHONE#:

2. MAKE:  
MODEL:  
ELECTRONIC SERIAL #:  
CELLULAR TELEPHONE#:

3. MAKE:  
MODEL:  
ELECTRONIC SERIAL #:  
CELLULAR TELEPHONE#:

♦♦

Automated Serial Permanent Charge-Out  
FD-5a (1-5-94)

Date: 04/22/04 Time: 14:23

Case ID: 194A-ME-56920 Serial: 58

Description of Document:

Type : EC  
Date : 03/12/04  
To : MEMPHIS  
From : ATLANTA  
Topic: OBTAINED COVERT INTERNET SERVICE

Reason for Permanent Charge-Out:

WRONG FILE

Transferred to:

Case ID: 194A-ME-56920-C Serial: 3

Employee: GOSA

b6  
b7c

CH

INVESTIGATIVE CASE MANAGEMENT

Permanent Charge-Out of Serial

04/22/2004

RUN BY: GOSA

Charge-Out Type: T - Transfer

b6  
b7C

04/22/2004  
14:04:15

Permanent Charge-Out of Serial

ICMLPE20  
Page 1

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\*\*\*\*\* Permanent Charge-Out of Serials Summary \*\*\*\*\*

There are no leads for old Case ID 194A-ME-56920 with Serial 58 to be copied

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 03/15/2004

To: Memphis

From: Memphis

Squad 3

Contact: [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

Case ID #: 194A-ME-56920 (Pending) — 59  
194A-ME-56920-JT (Pending) — 1

Title: OPERATION TENNESSEE WALTZ

Synopsis: To open and assign a sub file for the above captioned matter.

Details: This EC is written to establish a sub file for any information collected on Tennessee [REDACTED]

[REDACTED] This sub file will be known as [REDACTED]

♦♦

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b6  
b7C

by 3/18/04  
O R A  
SUB-FILE  
"JT"  
WCEW  
3/17/04

15: 075 PSL 07.EC

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 03/11/2004

On [redacted] writer met with an Individual, who is in a position to testify. The Individual provided writer with a recording device which contained a consensually monitored conversation with [redacted]  
[redacted]

b6  
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b7D63  
INF. COORD.                     Investigation on 03/10/2004 at Nashville, TennesseeFile # [redacted] 194A-ME-56920 - 60 Date dictated 03/11/2004by SA [redacted] LOCCW 3/22/04b3  
b6  
b7C  
b7D  
b7E

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** PRIORITY

**Date:** 03/18/2004

**To:** Criminal Investigative

**Attn:** Public Corruption Unit  
SSA [REDACTED]

b6  
b7C

**From:** Memphis

Squad 3

**Contact:** SA [REDACTED]

**Approved By:** [REDACTED]

**Drafted By:** [REDACTED]

paw

**Case ID #:** ✓ V194A-ME-56920 - 61

**Title:** OPERATION TENNESSEE WALTZ  
Group I UCO

**Synopsis:** This communication is to request FBIHQ concurrence with the Memphis Division's decision to designate Tennessee State Representative Paul Stanley a predicated subject in the captioned investigation.

**Details:** For information, FBI Memphis is currently operating a Group I UCO targeting various elected officials in Shelby County, Tennessee.

A Cooperating Witness, hereinafter referred to as CW1 has been instrumental in furthering the investigation. CW1 has made extensive recorded conversations against numerous predicated elected officials. CW1 has introduced three UCEs to subjects of the UCO.

b6  
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[REDACTED]  
[REDACTED]  
Memphis division directed CW1 to [REDACTED]  
[REDACTED]  
[REDACTED]  
[REDACTED]

CW1, [REDACTED]  
[REDACTED]  
[REDACTED]

WCCW 3/23/04  
078 PAW 04.EC

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 03/18/2004

The following are summaries of various conversations.

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

CW1 stated to [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED] stated to CW2, that [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

The Tennessee State Legislators is a part-time positions, and most State legislators have other jobs. Stanley is a consultant for Coastal Securities, a company specializing in arranging bonds for both private and public projects.

City of Memphis Mayor Willie Herrenton, in December and January of 2004, came under intense media criticism regarding a suspicious transaction with a large campaign contributor of his. The campaign contributor was a law firm pushed for by Herrenton to receive attorney fees from a bond deal with the city of Memphis. This media disclosure resulted in FBI Memphis opening a public corruption investigation into Herrenton's steering of bonds.

Stanley was critical of Herrenton's apparent conflict of interest and made it known in the Memphis daily newspaper. Shortly after Stanley's public displays of displeasure with Herrenton's conflict of interest, Herrenton made it public knowledge that Stanley had lobbied for Coastal Securities to receive bonds with the City of Memphis an apparent conflict of interest considering Stanley's district includes a portion of Memphis, Tennessee. Stanley acknowledged to the media that he had spoken briefly to Herrenton about Coastal Securities.

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 03/18/2004

CW1 had a conversation with [REDACTED]

[REDACTED]

[REDACTED]

b6  
b7C  
b7D

Memphis FBI believes based on the aforementioned information that State Representative Paul Stanley should be considered a predicated subject in the captioned investigation.

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 03/18/2004

LEAD(s) :

Set Lead 1: (Action)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

Provide concurrence for Memphis FBI considering  
predication of State Representative Paul Stanley.

♦♦

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 03/22/2004

To: ✓ Memphis

Attn: ✓ SA [redacted]

From: Atlanta

Squad A2 - [redacted]

Contact: SA [redacted]

Approved By: [redacted]

Drafted By: [redacted]

Case ID #: 194B-ME-56920 (Pending) -62  
63D-AT-96963 (Pending) -10

Title: TENNESSEE WALTZ

~~RESTRICTED~~ DOCUMENT - DISSEMINATE TO PERSON(S) WITH ROLE

Synopsis: At the request of the Memphis Division, [redacted]  
[redacted] procured a [redacted] for use in the  
above captioned investigation.

~~\*\*\*SENSITIVE DOCUMENT\*\*\*~~

THIS DOCUMENT HAS BEEN SERIALIZED, WITH NO TEXT UPLOADED, INTO  
ACS. PROTECT IDENTITIES OF UNDERCOVER EMPLOYEES.  
DO NOT DISCLOSE INVESTIGATIVE TECHNIQUES.

Enclosure(s): Enclosed for Memphis is a copy of [redacted]  
[redacted] identifying information.

Details: At the request of the Memphis Division, [redacted]  
[redacted]  
[redacted]  
[redacted]  
[redacted]

Inquiries regarding service or billing should be made  
through [redacted] No contact should be made directly to  
the service provider.

① SA [redacted] *JP*

② FA [redacted] *JP*

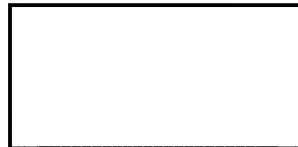
③ SA [redacted] *ASV*

④ FILE

*wcw 4/14/04*

To: Memphis From: Atlanta  
Re: 194B-ME-56920, 03/22/2004

MAKE:  
MODEL:  
ELECTRONIC SERIAL #:  
CELLULAR TELEPHONE#:



b7E

♦♦

FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 03/24/2004

To: Memphis

Attn: SSA [redacted]  
SA [redacted]

b6  
b7C

From: Criminal Investigative,  
Integrity in Government/Civil Rights Section,  
Public Corruption/Governmental Fraud Unit

Approved By: [redacted]

Drafted By: [redacted]

gac

Case ID #: 194A-ME-56920 -64

Title: OPERATION TENNESSEE WALTZ  
Group I UCO

Synopsis: To provide Public Corruption/Governmental Fraud Unit  
(PC/GFU) concurrence with Memphis Division's decision to

b6  
b7C  
b7E

Reference: 194A-ME-56920 Serial 61

Details: Pursuant to review of referenced serial, the PC/GFU  
concurs with Memphis Division's decision to designate [redacted]

b6  
b7C

UPLOADED

BY [signature] ON 4/1/04

194A-ME-56920-64

Wcw/192  
4-5-2004

5 \ MEMPHIS \ UCOs \ TENN. WALTZ \ TENN. WALTZ PRO. STANLEY EC

To: Memphis From: Criminal Investigative, Integrity in  
Government/Civil Rights Section,  
Re: 194A-ME-56920, 03/24/2004

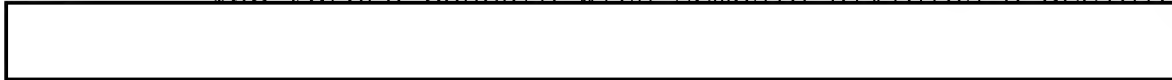
LEAD(s):

Set Lead 1: (Info)

MEMPHIS

AT MEMPHIS, TENNESSEE

The PC/GFU concurs with Memphis Division's decision to



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# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 04/17/2004

To: Memphis

Attn: SA [redacted]  
SA [redacted]

b6  
b7C

From: Memphis

Squad 3

Contact: SA [redacted]

Approved By: [redacted]

Drafted By: [redacted] *AK*

Case ID #: 194A-ME-56920 (Pending) *-66*  
194A-ME-56920-PS (Pending) *-1*

Title: OPERATION TENNESSEE WALTZ

Synopsis: To open and assign sub file.

Details: As FBI Memphis continues to predicate subjects in above captioned investigation, it becomes necessary to establish additional sub files.

This EC is written to open and assign a sub file in the name of Tennessee [redacted] as requested by case agent [redacted] This sub file will be established as [redacted]

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♦♦

*OFA*  
*SUB-FILE*  
*AS*  
*REQUESTED*

*WCCW*

*4/21/04*

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 02/05/2004

To: Criminal Investigative

Attn: SSA [REDACTED]  
Public Corruption  
Governmental Fraud Unit;

b6  
b7C  
b7D  
b7E

SSA  
USOU;

Atlanta

Springfield

SA

From: Memphis

Squad 3

Contact:

Approved By:

Drafted By:

Case ID #: 194A-ME-56920 (Pending) - 67

**Title:** OPERATION TENNESSEE WALTZ

~~RESTRICTED~~ DOCUMENT - DISSEMINATE TO PERSON(S) WITH ROLE

**Synopsis:** To obtain clearance from the Undercover Sensitive Operations Unit (USOU), to utilize [REDACTED] and seek approval of FBI Springfield to allow cooperating witness to travel support of support of captioned investigation.

**Administrative:** Cover Administrative Lead.

**Details:** FBI Memphis anticipates the approval of Operation Tennessee Waltz as a Group I undercover operation. To that end, FBI Memphis requested USOU approve [REDACTED] for use in the above captioned investigation. Additionally, FBI Memphis requests SA [REDACTED]

b3  
b6  
b7C  
b7D  
b7E

[REDACTED] in support of Operation Tennessee Waltz.

This EC is written to obtain the approval of USOU to allow

b6  
b7C

u: 039 PJV 03.6L

WCEW 5/2/04

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 02/05/2004

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 02/05/2004

LEAD(s):

Set Lead 1: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

SSA [ ] Public Corruption/Government Fraud Unit,  
read and clear.

b6  
b7C

Set Lead 2: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

SSA [ ] USOU, read and clear.

Set Lead 3: (Action)

SPRINGFIELD

AT SPRINGFIELD, MISSOURI

SA [ ] contact agent for [ ] seek  
approval from SAC Springfield to allow said Cooperating Witness to

b3  
b6  
b7C  
b7D  
b7E

♦♦

05/04/04 "  
15:05:21

Lead Upload Report

ICMLPE11  
Page 1

Case ID: 194A-ME-56920  
Serial: 67

---

\*\*\* WARNING \*\*\*

State isn't covered by the office which the lead i

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 05/03/2004

To: Memphis

Attn: SA [REDACTED]

b6  
b7C

From: Memphis

Squad

Contact: [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

Case ID #: 194A-ME-56920 (Pending) - 68  
194A-ME-56920-JF (Pending) - 2  
194A-ME-56920-EP (Pending) - BKT-1  
194A-ME-56920-EF (Pending) - 2  
194A-ME-56920-JOF (Pending) - 1

Title: OPERATION TENNESSEE WALTZ

~~RESTRICTED~~ DOCUMENT - DISSEMINATE TO PERSON(S) WITH ROLE

Synopsis: To open and assign sub files.

Details: The following individuals have been predicated as subjects of the above captioned investigation per SA [REDACTED]

b6  
b7C

The following sub files will be opened to document activity by the above-mentioned subjects:

- 1.
- 2.
- 3.
- 4.

[REDACTED]

♦♦

OFA 5/4/04  
SUB FILES  
AS  
REQUESTED  
WCCW  
5/2/04

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 05/04/2004

To: Memphis

Attn: SSA [REDACTED]  
SA [REDACTED]

b6  
b7C

From: Criminal Investigative  
Integrity in Government/Civil Rights Section,  
Public Corruption/Governmental Fraud Unit  
Contact: SSA [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

Case ID #: 194A-ME-56920- (Pending)

Title: TENNESSEE WALTZ  
GROUP I UCO  
CSLPO - STATE LEVEL  
OO: ME

Synopsis: To advise of FBIHQ approval for a bribe payment in captioned investigation.

Details: On 05/04/2004, the Deputy Assistant Director, Criminal Investigative Division, approved [REDACTED]

Questions regarding this authority should be directed to SSA [REDACTED] Public Corruption/Governmental Fraud Unit [REDACTED]

b6  
b7C  
b7E

WCCW 5/6/04

To: Memphis From: Criminal Investigative  
Re: 194A-ME-56920 (Pending), 02/12/2004

LEAD(s):

Set Lead 1:

Memphis

AT MEMPHIS, TN.

For information and appropriate action.

♦♦

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** IMMEDIATE

**Date:** 05/14/2004

**To:** Criminal Investigative

**Attn:** SSA [REDACTED]  
Public Corruption Unit  
Room 3149

b6  
b7C

**From:** Memphis

Squad 3

**Contact:** SSA [REDACTED]

**Approved By:** Farnan James E [REDACTED]

**Drafted By:** [REDACTED] pjs wew

**Case ID #:** 194A-ME-56920 -70

**Title:** TENNESSEE WALTZ  
GROUP I  
PUBLIC CORRUPTION - LAW ENFORCEMENT

**Synopsis:** To request FBIHQ approval to pay a [REDACTED]  
[REDACTED]

**Administrative:** Reference telephone call on 5/14/2004 between  
SSA [REDACTED] and SSA [REDACTED]

b6  
b7C  
b7D  
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**Details:** Captioned matter is a significant Public Corruption investigation targeting systemic corruption in the State of Tennessee to include the state legislature, the Shelby County Tennessee Commission, and the Memphis City School Board. This Group I was approved on 2/9/2004.

[REDACTED]

For reasons not completely known at this time, [REDACTED]  
[REDACTED]

135 PJ502.EC

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 05/14/2004

[REDACTED]

[REDACTED]

It is requested that

[REDACTED]

[REDACTED]

b6  
b7C  
b7E

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 05/14/2004

LEAD(s) :

Set Lead 1: (Action)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

Obtain appropriate approval for

b6  
b7C  
b7E

♦♦

# FEDERAL BUREAU OF INVESTIGATION

Precedence: IMMEDIATE

Date: 05/14/2004

To: Memphis

Attn: SSA [redacted]  
SA [redacted]

From: Criminal Investigative  
Integrity in Government/Civil Rights Section,  
Public Corruption/Governmental Fraud Unit  
Contact: SSA [redacted]

Approved By: [redacted]

Drafted By: [redacted]

Case ID #: 194A-ME-56920-71 (Pending)

Title: TENNESSEE WALTZ;  
GROUP I UCO;  
CSLPO - STATE LEVEL  
OO: ME

Synopsis: To advise of FBIHQ approval for a bribe payment in captioned investigation.

Details: On 05/14/2004, Deputy Assistant Director, Criminal Investigative Division, approved [redacted]

Questions regarding this authority should be directed to SSA [redacted] Public Corruption/Governmental Fraud Unit [redacted]

(1) SA [redacted]  
(2) SA [redacted]  
(3) SA [redacted]  
(4) FILE

*[Handwritten signatures and initials: M.A., PJV]*

WCCW 5/25/04

b6  
b7C

b6  
b7C  
b7E

To: Memphis From: Criminal Investigative  
Re: 194A-ME-56920 (Pending), 05/14/2004

LEAD(s):

Set Lead 1:

Memphis

AT MEMPHIS, TN.

For information and appropriate action.

♦♦

wcw 5/20/04

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** ROUTINE

**Date:** 05/14/2004

**To:** Criminal Investigative

**Attn:** Acting Unit Chief [REDACTED]  
Public Corruption Unit  
Room 3149

b6  
b7C

**From:** Memphis

Squad 3

**Contact:** SSA [REDACTED]

**Approved By:** Farnan James [REDACTED]

**Drafted By:** [REDACTED] bjs

**Case ID #:** 194A-ME-56920 - 73

**Title:** TENNESSEE WALTZ  
GROUP I  
PUBLIC CORRUPTION - LAW ENFORCEMENT

**Synopsis:** To advise FBIHQ of a [REDACTED]

b6  
b7C  
b7E

**Administrative:** Reference telcall between SSA [REDACTED] and A/UC [REDACTED]

**Details:** By way of background, State of Tennessee [REDACTED]

On [REDACTED] the CW utilized in this investigation, [REDACTED]

b6  
b7C  
b7D

WCCW 5/18/04  
135PTS03.EC

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 05/14/2004

[REDACTED]

[REDACTED]

b6  
b7C  
b7D  
b7E

Since the time of this payment, a meeting was held with the case agents of captioned matter who indicated they completely understood that [REDACTED]

[REDACTED]

[REDACTED]

The purpose of this EC is to advise FBIHQ of this bribe payment and obtain, albeit after the fact, concurrence for this payment. The Memphis Division will ensure this type of situation will not arise again.

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 05/14/2004

LEAD(s) :

Set Lead 1: (Action)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

[REDACTED]

b6  
b7C  
b7E

♦♦

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 05/07/2004

To: Memphis

Attn: Squad 3  
SA [redacted]

From: Springfield

Squad 5

Contact: SA [redacted]

Approved By: [redacted]

Drafted By: [redacted] dwf

Case ID #: [redacted] (Pending)  
194A-ME-56920-74 (Pending)

Title: [redacted]

Synopsis: To forward SAC Springfield concurrence with source participation and travel in support of Group I UCO "Tennessee Waltz".

Reference: 194A-ME-56920 ser. 67

Details: [redacted] handling agent has conferred with source and Memphis' UCO case agent regarding [redacted]

SAC Springfield concurs with use of source within the parameters of the Bureau approved Personal Service Agreement Addendum dated [redacted]

CASE FILE  
COPY

CIP/DWF/2805.EC *km*

SA [redacted]  
SA [redacted]

RECEIVED  
MAY 11 2004

BY: *EBJ/00*

WCCW 5/26/04

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b7C  
b7D  
b7E

b6  
b7C  
b7D

To: Memphis From: Springfield  
Re:  05/07/2004

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b7D  
b7E

LEAD(s) :

Set Lead 1: (Info)

MEMPHIS DIVISION

AT MEMPHIS, TENNESSEE

Read and clear.

♦♦

Precedence: ROUTINE

Date: 02/05/2004

To: Criminal Investigative

Attn: SSA [redacted]  
Public Corruption  
Governmental Fraud Unit;

SSA [redacted]  
USOU;

b6  
b7C  
b7D

Atlanta

Springfield

SA [redacted]

From: Memphis

Squad 3

Contact: [redacted]

Approved By: [redacted]

Drafted By: [redacted]

Case ID #: 194A-ME-56920 (Pending)

Title: OPERATION TENNESSEE WALTZ

~~RESTRICTED DOCUMENT - DISSEMINATE TO PERSON(S) WITH ROLE~~

Synopsis: To obtain clearance from the Undercover Sensitive Operations Unit (USOU), to utilize [redacted] and seek approval of FBI Springfield to allow cooperating witness to travel support of support of captioned investigation.

Administrative: Cover Administrative Lead.

b3  
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b7E

Details: FBI Memphis anticipates the approval of Operation Tennessee Waltz as a Group I undercover operation. To that end, FBI Memphis requested USOU approve [redacted] for use in the above captioned investigation. Additionally, FBI Memphis requests SA [redacted] FBI Springfield seek concurrence from SAC Springfield to allow [redacted] to contentiously travel to [redacted]

This EC is written to obtain the approval of USOU to allow [redacted] to assist FBI Memphis in captioned investigation and to seek approval of FBI Springfield to allow [redacted] to travel to the [redacted]

LEAD(s):

Case ID : 194A-ME-56920

Serial : 67

~~RESTRICTED DOCUMENT - DISSEMINATE ONLY  
TO PERSON(S) WITH ROLE~~

RECEIVED

BY: [signature]

b3  
b7D  
b7E

SA [signature]

Set Lead 1: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

SSA [ ] Public Corruption/Government Fraud Unit, read  
and clear.

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Set Lead 2: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

SSA [ ] USOU, read and clear.

Set Lead 3: (Action)

SPRINGFIELD

AT SPRINGFIELD, MISSOURI

SA [ ] contact agent for [ ] seek approval  
from SAC Springfield to allow said Cooperating Witness to travel  
continuously to [ ] in support of  
investigation and obtain the proper concurrences.

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FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 06/23/2004

To: ✓ Memphis

Attn: SA [redacted]  
SA [redacted]  
Squad #3

From: Atlanta  
Squad A2, [redacted]

b6  
b7C  
b7D  
b7E

Approved By: [redacted]

Drafted By: [redacted]

Case ID #: 194B-ME-56920-75 (Pending)  
63D-AT-96963-26 (Pending)

Title: TENNESSEE WALTZ

~~\*\*\*SENSITIVE DOCUMENT\*\*\*~~

This document has been serialized, with no text uploaded into ACS. PROTECT IDENTITIES OF UNDERCOVER EMPLOYEES. DO NOT DISCLOSE INVESTIGATIVE TECHNIQUES.

Synopsis: Forward an FD-302.

Enclosure(s): Enclosed for the Memphis Division are as follows:

- Original FD-302 and one copy from an undercover meeting that took place in [redacted]  
[redacted]

Details: [redacted]  
[redacted]  
[redacted]

b6  
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b7D  
b7E

♦♦

WCCW 7/24/04

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 6/14/04

On the [REDACTED] FEDERAL BUREAU OF INVESTIGATION, acting in an undercover capacity, consensually recorded a meeting at [REDACTED]

Also present at the meeting were

The following is a summary of the recorded meeting:

\_\_\_\_\_

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--

--	--

At various times throughout the night.

b6  
b7C  
b7D  
b7E

b6  
b7C  
b7D  
b7E

Investigation on 6/10/04 at Memphis, TN

File # 194B-ME-56920 - 7/6 Date dictated 6/14/04

by		*jm
----	--	-----

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

b6  
b7C  
b7D  
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- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 6/14/04

On the [REDACTED] FEDERAL BUREAU  
OF INVESTIGATION, acting in an undercover capacity, consensually  
recorded a meeting at [REDACTED]

b6  
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b7D  
b7E

Also present at the meeting were

The following is a summary of the recorded meeting:

b6  
b7C  
b7D  
b7E

At various times throughout the night.

Investigation on 6/10/04 at Memphis, TN

File # 194B-ME-56920 - 76 Date dictated 6/14/04

by	$\ast j_m$
----	------------

b6  
b7C  
b7D  
b7E

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** ROUTINE

**Date:** 06/10/2004

**To:** Criminal Investigative

**Attn:** Public Corruption Unit  
SSA [REDACTED]

b6  
b7C

**From:** Memphis

Squad 3

**Contact:** SA [REDACTED]

**Approved By:** [REDACTED]

**Drafted By:** [REDACTED]

pjs

**Case ID #:** ✓ 194A-ME-56920-A

78

**Title:** OPERATION TENNESSEE WALTZ  
GROUP I  
UCO

**Synopsis:** To document an investigative activity initiated in the furtherance of captioned Group I UCO.

**Details:** For information, captioned UCO was approved on

b6  
b7C  
b7E

The UCO will now also begin to focus on other corrupt local elected officials. [REDACTED]  
[REDACTED]  
[REDACTED]

FBI Memphis has decided, based on past successful undercover operations, that [REDACTED]  
[REDACTED]

WCCW 6/11/04  
✓ 161 PJ 304, EC

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920-A, 06/10/2004

[REDACTED]  
FBI Memphis [REDACTED]  
[REDACTED]

FBI Memphis directed the cooperating witness (CW1) and  
undercover agents of this UCO [REDACTED]  
[REDACTED]

b6  
b7C  
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b7E

The following individuals have been invited to the  
event:

Thirteen Shelby County Commissioners.

Two predicated Shelby County Commissioners.

Thirteen members of the Memphis City Council.

Nine Memphis City School Board members.

Based on discussions with predicated state  
representatives and the aforementioned bagman, BARRY MYERS, the  
Shelby County Mayor and the City of Memphis Mayor have become  
aware of the UCO company and their intention to do business in  
Memphis, Tennessee. On [REDACTED] in a  
consensually monitored conversation with [REDACTED]  
[REDACTED]  
[REDACTED]

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b7D  
b7E

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920-A, 06/10/2004

FBI Memphis directed [redacted] by way of CW1 and  
UCes, [redacted]  
[redacted]

b6  
b7C  
b7D  
b7E

[redacted]  
[redacted]  
[redacted]  
CW1 advised that [redacted]  
[redacted]  
[redacted]

b6  
b7C  
b7D  
b7E

Additionally, the CW was questioned by [redacted]  
[redacted]

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920-A, 06/10/2004

LEAD(s) :

Set Lead 1: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

For information.

♦♦



U.S. Department of Justice

Federal Bureau of Investigation

In Reply, Please Refer to  
File No. 194A-ME-56920

-79

OPERATION TENNESSEE WALTZ  
GROUP I UNDERCOVER OPERATION

This LHM will serve to document the consolidation of three active full field investigations into an approved Group I undercover operation.

In May of 2002, FBI Memphis opened a public corruption investigation into corruption within the Shelby County Juvenile Court Clerk's Office (SCJCCO), 194B-ME-55995. The investigation identified an elected official and several appointed staff members of the SCJCCO who were involved in corrupt activity.

In January of 2002, FBI Memphis opened a public corruption investigation related to the Memphis City School Board (MCSB) involving contract fraud. The case was initially opened as a government fraud investigation and was later converted to a public corruption investigation, 194B-ME-55684. The investigation identified numerous MSCB who appear to be involved in corrupt activities. One of the individuals identified was also linked to the SCJCCO investigation.

A cooperating witness, [REDACTED]

[REDACTED]

b6  
b7C  
b7D  
b7E

On February 9, 2004, a Group I undercover operation (UCO), entitled Operation Tennessee Waltz, was approved by CUOROC. The Group I UCO has targeted subjects of the three aforementioned investigations. FBI Memphis determined that [REDACTED]

[REDACTED]

1805KH 01.1 Am

WCCW 6/21/04

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 06/10/2004

To: Criminal Investigative

Attn: Public Corruption Unit

SSA [REDACTED]

SSA [REDACTED]

Criminal Investigative

Attn: USOU

SSA [REDACTED]

b6  
b7C

From: Memphis

Squad 3

Contact: SA [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED]

skh

Case ID #: 194A-ME-56920-A (Pending)

Title: OPERATION TENNESSEE WALTZ;  
GROUP I UNDERCOVER OPERATION

Synopsis: To provide FBIHQ with an LHM documenting the consolidation of three active full field investigations into an approved Group I undercover operation.

Reference:

194A-ME-56920-SCG Serial 2  
194A-ME-56920-SCG Serial 248  
194A-ME-56920-MCSS Serial 24  
194A-ME-56920 Serial 2

Enclosure(s): Original and two copies of an LHM documenting the consolidation of the three full field investigations into a Group I UCO.

Details: For FBIHQ is a self-explanatory LHM documenting the consolidation of three separate PC investigations.

Any questions can be directed to SA [REDACTED]

b6  
b7C

WCCW 6/21/04  
[Signature]  
162SKA 05.FEC

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920-A, 06/10/2004

LEAD(s) :

Set Lead 1: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

Read and clear.

♦♦

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 06/08/2004

To: Memphis

From: Memphis

Squad 3

Contact: [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED] RJN

Case ID #: 194A-ME-56920 (Pending) — 81  
194A-ME-56920-MT (Pending) — 1  
194A-ME-56920-AW (Pending) — 1

Title: OPERATION TENNESSEE WALTZ

~~RESTRICTED~~ DOCUMENT - DISSEMINATE TO PERSON(S) WITH ROLE

Synopsis: To open and assign sub files.

Details: SA [REDACTED] has indicated the following persons have been predicated as subjects of the captioned investigation:

[REDACTED]

There fore it is requested that the following sub files will be opened to document their involvement:

[REDACTED]

♦♦

SA [REDACTED]  
SA [REDACTED]  
FA [REDACTED]

ORA  
SUB-FILES  
AS REQUESTED  
WCCO 6/10/04

u: 160 RJN 01.EC

b6  
b7C

b6  
b7C

b6  
b7C

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** PRIORITY

**Date:** 06/23/2004

**To:** Criminal Investigative

**Attn:** SSA [redacted]  
Public Corruption Unit

b6  
b7C

**Attn:** SSA [redacted]  
USOU

Finance

**Attn:** UC [redacted]  
Confidential Services Unit

Atlanta

**Attn:** SA [redacted]  
Operation Stagehands

**From:** Memphis

Squad 3

**Contact:** SA [redacted]

**Approved By:** [redacted]

**Drafted By:** [redacted] pjs

**Case ID #:** 194A-ME-56920

— 82

**Title:** OPERATION TENNESSEE WALTZ  
GROUP I  
UNDERCOVER OPERATION (UCO)

**Synopsis:** To request FBIHQ approval for [redacted]  
[redacted]

b6  
b7C  
b7D  
b7E

**Details:** For information, the Memphis Division is currently operating a significant Public Corruption UCO targeting elected officials at both the state and local level. [redacted]  
[redacted]

During the course of the investigation, [redacted] has been introduced by [redacted]  
[redacted]

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b7C  
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b7E

6/24/04  
WCCW  
175PT504 EC

To: Criminal Investigative From: Memphis  
Re: 194A-ME-56920, 06/23/2004

LEAD(s) :

Set Lead 1: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

Public Corruption Unit - Read and clear.

Set Lead 2: (Info)

CRIMINAL INVESTIGATIVE

AT WASHINGTON, DC

USOU - Read and clear.

Set Lead 3: (Action)

FINANCE

AT WASHINGTON, DC

Confidential Services - [REDACTED]  
[REDACTED]  
[REDACTED]

Set Lead 4: (Action)

ATLANTA

AT ATLANTA, GEORGIA

SA [REDACTED] will arrange the [REDACTED]  
[REDACTED]  
[REDACTED]

b6  
b7C  
b7E

♦♦

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 06/29/2004

To: Memphis

Attn: SSA [redacted]  
SA [redacted]

From: Criminal Investigative  
Integrity in Government/Civil Rights Section,  
Public Corruption/Governmental Fraud Unit  
Contact: SSA [redacted]

b6  
b7C

Approved By: [redacted]

Drafted By: [redacted]

gac

Case ID #: 194A-ME-56920-83 (Pending)

Title: TENNESSEE WALTZ  
GROUP I UCO  
CSLPO - STATE LEVEL  
OO: ME

Synopsis: To advise of FBIHQ approval for a bribe payment in captioned investigation.

Details: On [redacted] Deputy Assistant Director, Criminal Investigative Division, [redacted]

Questions regarding this authority should be directed to SSA [redacted] Public Corruption/Governmental Fraud Unit [redacted]

b6  
b7C  
b7E

- ① SA [redacted]
- ② SA [redacted]
- ③ FILE

WCCW 7/7/04

UPLOADED  
BY AR

ON

7/1/04

To: Memphis From: Criminal Investigative  
Re: 194A-ME-56920 (Pending), 06/29/2004

LEAD(s):

Set Lead 1:

Memphis

AT MEMPHIS, TN.

For information and appropriate action.

♦♦

*IRAF*

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 07/02/2004

To: Memphis

Attn: FA

b6  
b7C

From: Memphis

Squad 3

Contact:

Approved By:

Drafted By:

Case ID #: 194A-ME-56920 (Pending)

*84*

Title: TENNESSEE WALTZ

Synopsis: To set lead.

Details: The Memphis Division received approval for a Group I undercover operation that addresses a significant Public Corruption (PC) investigation. The investigation involves corruption at the state, county, and local level.

1.

2.

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*8/7/04*  
*SET LEAD. 1:*  
*TO FA*  
*WCCW 7/2/04 183jfo2.ec*

b6  
b7C

To: Memphis From: Memphis  
Re: 194A-ME-56920, 07/02/2004

It is requested FA  be assigned as Case Accountant  
for Tennessee Waltz.

b6  
b7c

In addition, the assistance of FA  is requested in  
general investigative and administrative duties involved in  
Tennessee Waltz.

To: Memphis From: Memphis  
Re: 194A-ME-56920, 07/02/2004

LEAD(s):

Set Lead 1: (Action)

MEMPHIS

AT MEMPHIS, TN

FA [REDACTED] will be assigned as Case Accountant  
on Tennessee Waltz and other general investigative and  
administrative duties as required.

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